

Mayor/Council Breakfast

October 31, 2023

Updated 11/01/2023

Office of the Chief Financial Officer Government of the District of Columbia

WMATA – FY 2025 Budget Gap: Overview



Verification of FY 2025 Operating Gap

- FY 2024 vs FY 2025
- Review of business model FY 2018 FY 2025
- Understanding State Contributions

FY 2025 Planned Costs

- Review of identified ongoing and one-time savings
- High-level review of salary increases

FY 2025 Cash Flow and Cash Balances

Assess Impacts of Proposed Alternatives

Summary

Office of the Chief Financial Officer Government of the District of Columbia

Verify Operating Gap

- Confirmed annual operating gap of \$750M/year
- Key drivers
 - Federal pandemic relief revenue stops (used to offset fare revenue decline)
 - Operating expenses grow by nearly 5%

Operati	ng Revenue - S	ources and U	ses						
	FY 2024 Budget	FY 2025 Plan	Difference	%					
Operating Revenue	506,723,000	490,000,000	(16,723,000)	-3.3%					
Jurisdictional Subsidy (Base)	1,252,251,000	1,290,000,000	37,749,000	3.0%					
Federal COVID \$	561,046,000	-	(561,046,000)	-100.0%					
Total	2,320,020,000	1,780,000,000	(540,020,000)	-23.3%					
Personnel Expense	1,568,430,000	1,647,000,000	78,570,000	5.0%					
All Other Expenses	751,590,000	784,000,000	32,410,000	4.3%					
Total	2,320,020,000	2,431,000,000	110,980,000	4.8%					
Gap *	_	(651,000,000)							
* Includes all WMATA proposed cha	* Includes all WMATA proposed changes; FY 2024 Revenue, one-time cost savings etc.								



Business Model



- Operating expenses have grown at a rate of 4.5% annually
- Revenues remain the same
 - Operating revenue **declined** by 6.5% annually
 - in FY2018, fare revenue covered 45% of operating expenses
 - In FY2025, revenues are 20% of expenses
 - Jurisdictional Subsidy increased by 4.0% annually

FY 2018 - FY 2025 Annual Average Growth (AAG)						
	FY 2018 Budget	FY 2025 Plan	FY 2018 - FY 2025 AAG			
Operating Revenue	786,955	490,000	-6.5%			
States' Subsidy	1,003,740	1,290,000	4.0%			
Federal COVID \$	-	-	0.0%			
Total	1,790,695	1,780,000	-0.1%			

Personnel Expenses	1,262,144	1,647,000	3.9%
All Other Expenses	528,553	783,000	5.9%
Total	1,790,697	2,430,000	4.5%

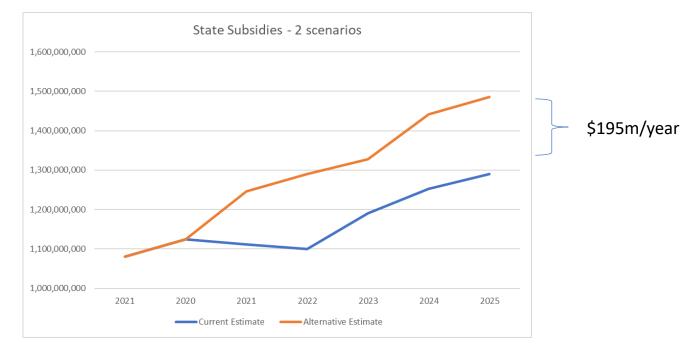
Jurisdictional Subsidy

- State Contributions limited in Maryland and Virginia law
 - 3% growth per year
 - *Plus*, "Exclusions": Other expenses that add to base
 - Costs as a result of changes in law
 - Costs arising from legal disputes
 - Services increase
 - Additional capital expenses from service increases
- Since 2018, "Exclusions" equal about \$250m annually
 - Hence, growth of 4% annually



Jurisdictional Subsidy – a Twist

- WMATA did not increase contribution requests in 2021 and 2022
 - "Credit" Federal Covid Relief revenues used in place of increasing jurisdictional contributions
 - Contributions would be \$195m per year higher without "Credit"



- Without "Credit", contributions would have increased 6% annually
- District General Fund revenue growth in the same period is 4.0% *annually*

WMATA Savings



One-Time Savings: \$95M

• All savings identified by WMATA are carry-over of unspent federal allocations

Annual Savings offset by revenue forecast changes

- Savings of \$50m per year
 - No reduction in FTEs
 - Most savings identified are from removing duplicative processes



Table: Local 689 CBA Annual Increases

Noor	<u></u>			
Year	GWI	COLA	PBP	Annual Increase
FY2021*	2.00%	N.A.	N.A.	2.00%
FY2022	2.50%	3.15%	0.00%	5.65%
FY2023	2.50%	6.76%	1.00%	10.26%
FY2024	2.50%	1.10%	1.00%	4.60%

*FY2021 annual increase was a flat 2.00% per the CBA

General Wage Increase (GWI) of 2.5% per year; COLA equal to CPI-W minus GWI; and a Performance Base Pay (PBP) adjustment that provides a 1% wage increase when combined Metrorail and Metrobus systemwide ridership increases by an average of 2% or more from the prior fiscal year.



Potential FY 2025 Cash Flow Forecast													
	(Su	bsidies are	e driven b	y current k	base paym	ents mad	e - includi	ng the cre	dits)				
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	
(\$ in millions) *	Jul-24	Aug-24	Sep-24	Oct-24	Nov-24	Dec-24	Jan-25	Feb-25	Mar-25	Apr-25	May-25	Jun-25	FY 2025
Operating Receipts	44.6	44.6	44.6	44.6	44.6	44.6	44.6	44.6	44.6	44.6	44.6	44.6	535.0
Subsidy/Grants/Debt	313.0	-	-	322.5	-	-	322.5	-	-	322.5	-	-	1,280.5
Gross Revenue - Debt Service Funding				36.1						36.1			72.2
Total Sources	357.6	44.6	44.6	403.2	44.6	44.6	367.1	44.6	44.6	403.2	44.6	44.6	1,887.7
Operating Expenses	215.4	215.4	210.4	210.4	210.4	210.4	210.4	210.4	210.4	210.4	205.4	205.4	2,525.0
Debt Service	51.9	-					19.5						71.4
Total Uses	267.3	215.4	210.4	210.4	210.4	210.4	229.9	210.4	210.4	210.4	205.4	205.4	2,596.4
Net Cash Flow	90.3	(170.9)	(165.8)	192.8	(165.8)	(165.8)	137.2	(165.8)	(165.8)	192.7	(160.8)	(160.8)	(708.7)
Total Ending Unrestricted Cash	375.8	264.5	98.7	255.3	89.5	(76.3)	80.5	(85.4)	(251.2)	(94.5)	(255.4)	(416.2)	
LOC Outstanding Balance													
LOC Undrawn Amount	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	
LOC Commitement	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	500.0	
* Totals may not sum due to independent	rounding												

Cash exhausted by November 2024

Reduction plans



FY 2025 Operating Budget Scenarios

Scenario 1	PM - to FY 2024 level)	Scenario 2	Scenario 3	Scenario 4	Scenario 5
\$100M	\$100M	\$100M	\$100M	\$100M	\$100M
\$650	\$510	\$365	\$315	\$0	\$0
None	None	None	Yes - ('Service Optimization') - \$25M	Yes, Severe - \$405M	Yes, Most Severe - \$625M
\$0	\$0	\$0	\$25M	\$25M	\$25M
\$60M	\$199M	\$345M	\$345M	\$280M	\$60M
FY 2029/\$.5B Annually	Late FY 2028/\$.5B Annually	FY 2028/\$.5B Annually	FY 2028/\$.5B Annually	FY 2028/\$.5B Annually	FY 2029/\$.5B Annually
\$254.6M/\$883	\$203.5M/\$705	\$150.4M/\$521	\$112.6M/\$390	\$0	\$0
	\$650 None \$0 \$60M FY 2029/\$.5B Annually	\$650\$510NoneNone\$0\$0\$0\$0\$60M\$199MFY 2029/\$.5B AnnuallyLate FY 2028/\$.5B Annually	\$650\$510\$365\$0\$0\$0\$0\$0\$0\$60M\$199M\$345MFY 2029/\$.5B AnnuallyLate FY 2028/\$.5B AnnuallyFY 2028/\$.5B Annually	\$650 \$510 \$365 \$315 None None None Yes - ('Service Optimization') - \$25M \$0 \$0 \$0 \$25M \$60M \$199M \$345M \$345M FY 2029/\$.5B Annually Late FY 2028/\$.5B Annually FY 2028/\$.5B Annually FY 2028/\$.5B Annually FY 2028/\$.5B Annually	\$650\$510\$365\$315\$0NoneNoneNoneYes - ('Service Optimization') - \$25MYes, Severe - \$405M\$0\$0\$0\$25M\$25M\$0\$0\$199M\$345M\$345M\$280MFY 2029/\$.5B AnnuallyLate FY 2028/\$.5B AnnuallyFY 2028/\$.5B AnnuallyFY 2028/\$.5B AnnuallyFY 2028/\$.5B AnnuallyFY 2028/\$.5B Annually

savings of \$50M annually - for a \$100M decrease to the \$750M gap

Summary

- Spending capital \$ on operating expenses in FY2025
 - Scenarios 2 through 4
 - Helps address operating gap for one year
 - Accelerates upcoming "fiscal cliff" for WMATA's capital budget
 - \$500m annually beginning FY2029
- Jurisdictional Subsidy Shortfall of \$195m
 - Short-run pandemic relief led to ongoing annual reduction
 - Increases subsidy by \$195m/year
- Structural problem with WMATA's fiscal model
 - Operating costs increasing 4.5% annually;
 - in excess of DC's 2% GF revenue growth in the future
 - WMATA operating revenue declined by roughly \$350m-\$400m/year due to pandemic
 - Operating gap of \$650m in FY2025, \$750m annually thereafter
 - Capital cliff of \$500m annually by 2029
 - WMATA fiscal model unsustainable
 - Gap (operating and capital) totals \$1.25B/year, with expenses growing faster than District's revenue growth



Questions?

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Impact: Scenario 1

Operating Budget Gap of \$650M

- Jurisdictional Contributions increased to maintain current service
- Establishes the proper amount of "Preventative Maintenance" (PM) Costs to retain funds for capital

Estimates of C	Operating Subsidies to	o WMATA				
	Planned	Scenario A (\$60M PM)			
\$ Millions	FY 2024 *	FY 2025	Vs. FY 2024 with 3% Growth			
District of Columbia	448.2	716.2	254.6			
Montgomery County	196.7	291.3	88.6			
Prince George's County Maryland Subtotal	277.1 \$ 473.8	410.1 \$ 701.4	124.8 \$ 213.4			
City of Alexandria	54.5	86.2	30.1			
Arlington County	85.0	134.4	46.9			
City of Fairfax Fairfax County	3.3 167.9	5.2 265.5	1.8 92.6			
City of Falls Church Loudoun County	3.8	6.0 25.0	2.1			
Virginia Subtotal	\$ 330.3	\$ 522.4	\$ 182.2			
Total	\$ 1,252.3	\$ 1,940.0	\$ 650.1			
	* The legislative e	* The legislative exclusions are a part of the FY 2024 subsidies				



Impact: "Old Scenario"

Operating Budget Gap of \$510M

- Re-directs \$199M of Capital funds to Operating fund for PM costs
 - Adds an additional \$139M to the PM costs (creates a shortfall to the capital budget in the out-years)
- Jurisdictional Contribution Increase of over 40% above FY 2024 levels

Estimates of O	perating Sub	osidies to	o WN	ΊΑΤΑ		
	Pla	anned	P	99M	PM)	
\$ Millions	FY 2024 *		FY 2025		Vs. FY 202 with 3% Growth	
District of Columbia		448.2		665.1		203.5
Montgomery County		196.7		270.7		68.4
Prince George's County		277.1		381.3		95.9
Maryland Subtotal	\$	473.8	\$	652.0	\$	164.3
				164.3		
City of Alexandria		54.5		79.5		23.4
Arlington County		85.0		124.0		36.6
City of Fairfax		3.3		4.8		1.4
Fairfax County		167.9		245.0		72.2
City of Falls Church		3.8		5.5		1.6
Loudoun County		15.8		23.1		6.8
Virginia Subtotal	\$	330.3	\$	482.0	\$	142.0
Total	\$	1,252	\$	1,799	\$	510
	* Th	ne legislativ		sions are a subsidies	oart d	of the FY





Impact: Scenario 2

Operating Budget Gap of \$365M

- Re-directs \$345M of Capital funds to Operating fund for PM costs
- Adds an additional \$285M to the PM costs

Estimates of Op	erating Subs	idies to	WN	ΙΑΤΑ			
	Planned			Plan C (\$345M PM)			
\$ Millions	FY 2024 *		F	FY 2025		FY 2024 ith 3% rowth	
District of Columbia		448.2		612.0		150.4	
Montgomery County		196.7		249.6		46.9	
Prince George's County		277.1		351.4		66.2	
Maryland Subtotal	\$	473.8	\$	601.0	\$	113.1	
City of Alexandria		54.5		72.8		16.7	
Arlington County		85.0		113.5		25.9	
City of Fairfax		3.3		4.4		1.0	
Fairfax County		167.9		224.2		51.3	
City of Falls Church		3.8		5.1		1.2	
Loudoun County		15.8		21.1		4.8	
Virginia Subtotal	\$	330.3	\$	441.0	\$	101.0	
Total	\$	1,252	\$	1,654	\$	365	
* The legislative exclusions 2024 subsi					part	of the FY	



Assess the Impact: Scenario 3



Operating Budget Gap of \$315M

• Provides \$345M of Capital funds to Operating fund for PM costs

Estimates of Ope	rating Subsidies to \	NMATA		
	Planned	+ \$50 Se	845M PM) rvce and enue Vs. FY 2024 with 3%	
\$ Millions	FY 2024 *	FY 2025		
District of Columbia	448.2	574.3	112.6	
Montgomery County	196.7	252.1	49.5	
Prince George's County	277.1	355.1	69.8	
Maryland Subtotal	\$ 473.8	\$ 607.3	\$ 119.3	
City of Alexandria	54.5	69.9	13.7	
Arlington County	85.0	108.9	21.4	
City of Fairfax	3.3	4.2	0.8	
Fairfax County	167.9	215.2	42.2	
City of Falls Church	3.8	4.9	1.0	
Loudoun County	15.8	20.2	4.0	
Virginia Subtotal	\$ 330.3	\$ 423.3	\$ 83.1	
Total	\$ 1,252	\$ 1,604	\$ 315	
	* The legislativ the F	ve exclusions a Y 2024 subsidi		

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