# Department of Employment Services

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#### Table CF0-1

					% Change
	FY 2016	FY 2017	FY 2018	FY 2019	from
Description	Actual	Actual	Approved	Proposed	FY 2018
OPERATING BUDGET	\$121,019,030	\$126,534,929	\$144,366,123	\$143,661,080	-0.5
FTEs	583.8	654.6	682.1	757.6	11.1

The Department of Employment Services (DOES) puts people to work. DOES achieves its mission by providing the necessary tools for the District of Columbia workforce to become more competitive using tailored approaches to ensure that workers and employers are successfully paired. DOES also fosters and promotes the welfare of job seekers and wage earners by ensuring safe working conditions, advancing opportunities for employment, helping employers find qualified workers, and tracking labor market information and other national economic measurements impacting the District of Columbia.

### **Summary of Services**

DOES, the District of Columbia's lead labor and workforce development agency, provides customers with a comprehensive menu of workforce development services funded through a combination of federal grants and Local appropriations. DOES delivers basic income support services to unemployed or underemployed persons who lost their jobs through no fault of their own through the Unemployment Insurance division. The Labor Standards division ensures a safe and healthy work environment for workers in the District, administers a program to provide benefits to qualified individuals with employment-related injuries or illnesses, administers the District's wage-and-hour laws, and provides hearing and adjudication services to settle workers' compensation disputes. DOES' Workforce Development division provides job seekers with workforce development and training programs and services to ensure employers have access to qualified job candidates. Finally, DOES provides District youth with job training, academic enrichment, leadership, and employment opportunities through its Year-Round employment program, the Mayor Marion S. Barry Summer Youth Employment Program, and the Mayor Marion S. Barry Youth Leadership Institute. The Division of State Initiatives provides comprehensive employment services to underserved adults who face multiple barriers to employment. Finally, DOES serves as the administrator for the District's new Paid Family Leave Program, which provides paid-leave benefits to private employees in the District.

The agency's FY 2019 proposed budget is presented in the following tables:

# FY 2019 Proposed Gross Funds Operating Budget and FTEs, by Revenue Type

Table CF0-2 contains the proposed FY 2019 budget by revenue type compared to the FY 2018 approved budget. It also provides FY 2016 and FY 2017 actual data.

**Table CF0-2** (dollars in thousands)

Dollars in Thousands							Fu	ull-Time E	quivalen	ts		
					Change						Change	
	Actual	Actual	Approved	Proposed	from	%	Actual	Actual	Approved	Proposed	from	%
Appropriated Fund	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	Change*	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018 C	hange
GENERAL FUND												
Local Funds	58,144	61,078	62,380	69,423	7,043	11.3	194.4	220.1	230.5	299.0	68.6	29.8
Special Purpose Revenue												
Funds	34,459	36,974	44,705	39,561	-5,143	-11.5	164.4	212.6	198.2	207.7	9.4	4.8
TOTAL FOR												
GENERAL FUND	92,602	98,052	107,084	108,984	1,900	1.8	358.8	432.7	428.7	506.7	78.0	18.2
<b>FEDERAL</b>												
RESOURCES												
Federal Grant Funds	26,801	26,726	35,355	29,876	-5,479	-15.5	207.5	208.9	230.4	217.9	-12.5	-5.4
TOTAL FOR												
FEDERAL												
RESOURCES	26,801	26,726	35,355	29,876	-5,479	-15.5	207.5	208.9	230.4	217.9	-12.5	-5.4
PRIVATE FUNDS												
Private Grant Funds	125	260	260	787	527	202.6	0.0	0.0	0.0	6.0	6.0	N/A
TOTAL FOR												
PRIVATE FUNDS	125	260	260	787	527	202.6	0.0	0.0	0.0	6.0	6.0	N/A
INTRA-DISTRICT												
<u>FUNDS</u>												
Intra-District Funds	1,491	1,497	1,667	4,014	2,347	140.8	17.5	13.0	23.0	27.0	4.0	17.4
TOTAL FOR												
INTRA-DISTRICT												
FUNDS	1,491	1,497	1,667	4,014		140.8	17.5	13.0	23.0	27.0	4.0	17.4
GROSS FUNDS	121,019	126,535	144,366	143,661	-705	-0.5	583.8	654.6	682.1	757.6	75.5	11.1

<sup>\*</sup>Percent change is based on whole dollars.

Note: If applicable, for a breakdown of each Grant (Federal and Private), Special Purpose Revenue type and Intra-District agreement, please refer to Schedule 80 Agency Summary by Revenue Source in the FY 2019 Operating Appendices located on the Office of the Chief Financial Officer's website.

# FY 2019 Proposed Operating Budget, by Comptroller Source Group

Table CF0-3 contains the proposed FY 2019 budget at the Comptroller Source Group (object class) level compared to the FY 2018 approved budget. It also provides FY 2016 and FY 2017 actual expenditures.

#### Table CF0-3

(dollars in thousands)

					Change	
	Actual	Actual	Approved	Proposed	from	Percentage
Comptroller Source Group	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	Change*
11 - Regular Pay - Continuing Full Time	31,831	33,251	36,395	38,291	1,896	5.2
12 - Regular Pay - Other	10,660	12,638	13,071	17,300	4,230	32.4
13 - Additional Gross Pay	113	813	0	0	0	N/A

Table CF0-3

(dollars in thousands)

					Change	
	Actual	Actual	Approved	Proposed	from	Percentage
Comptroller Source Group	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	Change*
14 - Fringe Benefits - Current Personnel	9,220	10,132	10,512	12,675	2,162	20.6
15 - Overtime Pay	156	276	0	411	411	N/A
SUBTOTAL PERSONAL SERVICES (PS)	51,980	57,110	59,978	68,677	8,699	14.5
20 - Supplies and Materials	380	463	743	935	192	25.8
30 - Energy, Communication and Building Rentals	738	792	906	593	-314	-34.6
31 - Telephone, Telegraph, Telegram, Etc.	1,157	971	1,423	950	-473	-33.2
32 - Rentals - Land and Structures	650	445	958	231	-727	-75.9
34 - Security Services	978	788	1,333	1,901	568	42.6
35 - Occupancy Fixed Costs	1,220	1,509	895	2,434	1,539	171.9
40 - Other Services and Charges	20,680	12,974	18,649	18,151	-497	-2.7
41 - Contractual Services - Other	4,472	11,518	14,441	9,738	-4,703	-32.6
50 - Subsidies and Transfers	37,457	38,943	43,933	38,898	-5,035	-11.5
70 - Equipment and Equipment Rental	1,307	1,002	1,107	1,152	46	4.1
91 - Expense Not Budgeted Others	0	18	0	0	0	N/A
SUBTOTAL NONPERSONAL SERVICES (NPS)	69,039	69,424	84,388	74,984	-9,404	-11.1
GROSS FUNDS	121,019	126,535	144,366	143,661	-705	-0.5

<sup>\*</sup>Percent change is based on whole dollars.

# FY 2019 Proposed Operating Budget and FTEs, by Division/Program and Activity

Table CF0-4 contains the proposed FY 2019 budget by division/program and activity compared to the FY 2018 approved budget. It also provides FY 2016 and FY 2017 actual data. For a more comprehensive explanation of divisions/programs and activities, please see the Division/Program Description section, which follows the table.

**Table CF0-4** (dollars in thousands)

	Dollars in Thousands					Full-Time Equivalents				
					Change					Change
	Actual	Actual	Approved	Proposed	from	Actual	Actual	Approved	Proposed	from
Division/Program and Activity	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018
(1000) AGENCY MANAGEMENT										
(1010) Personnel	467	545	547	492	-55	6.2	5.6	6.0	6.0	0.0
(1015) Training and Employee Dev	426	709	488	154	-334	4.3	1.1	3.0	1.0	-2.0
(1017) Labor Management Partnerships	19	0	0	121	121	1.0	0.0	0.0	1.0	1.0
(1020) Contracting and Procurement	658	621	832	847	15	8.3	0.0	0.0	0.0	0.0
(1030) Property Management	688	740	597	603	6	11.4	6.7	6.0	6.0	0.0
(1040) Information Technology	3,411	3,415	3,462	3,495	33	27.8	30.8	29.0	28.0	-1.0
(1050) Financial Management	8	8	0	0	0	0.0	0.0	0.0	0.0	0.0
(1060) Legal	367	367	416	408	<b>-</b> 9	3.0	3.4	3.0	3.0	0.0
(1070) Fleet Management	671	781	672	693	21	1.0	6.7	6.0	6.0	0.0
(1080) Communications	505	509	511	620	109	3.1	4.4	5.0	6.0	1.0
(1085) Customer Service	283	323	367	344	-22	6.2	6.7	6.0	6.0	0.0
(1086) Call Center	0	0	0	213	213	0.0	0.0	0.0	0.7	0.7
(1090) Performance Management	2,005	2,010	1,672	2,224	552	15.6	18.9	14.0	18.0	4.0
SUBTOTAL (1000) AGENCY MANAGEMENT	9,508	10,028	9,563	10,212	649	88.1	84.3	78.0	81.7	3.7

Table CF0-4 (dollars in thousands)

-		Dollar	s in Thou	sands			Full-T	ime Equiv	alents	
					Change					Change
	Actual		Approved	_	from	Actual		Approved	_	from
Division/Program and Activity	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018
(100F) AGENCY FINANCIAL										
OPERATIONS (1107) P. I.	1 400	1 422	1 456	1 (01	22.4	11.6	11.0	11.0	12.0	2.0
(110F) Budget Operations	1,400	1,423	1,456	1,681	224	11.6	11.8	11.0	13.0	2.0
(120F) Accounting Operations	1,235	1,245	1,405	1,740	336	11.2	13.2	12.0	16.0	4.0
SUBTOTAL (100F) AGENCY	2 (25	2 ((7	2.071	2 421	5(0	22.0	25.0	22.0	20.0	( 0
FINANCIAL OPERATIONS	2,635	2,667	2,861	3,421	560	22.8	25.0	23.0	29.0	6.0
(2000) UNEMPLOYMENT										
INSURANCE	10 497	0.504	10.202	11.071	1 670	207	610	57.5	50.5	2.0
(2100) Tax Collections	10,487	9,594	10,293	11,971	1,678	38.7	64.8	57.5	59.5	2.0
(2200) Benefits	13,900	14,636	17,295	12,259	-5,036	78.0	91.4	98.0	90.0	-8.0
(2400) Benefit Payment Control Unit	1,227	1,033	1,205	1,132	-73	13.9	9.0	15.0	13.0	-2.0
(BPC) (2500) Compliance and Independent	1,22/	1,033	1,203	1,132	-/3	13.9	9.0	13.0	13.0	-2.0
Monitoring	1,546	1,828	1,844	2,008	163	5.8	15.4	16.0	17.0	1.0
No Activity Assigned	1,540	0	0	2,000	0	0.0	0.0	0.0	0.0	0.0
SUBTOTAL (2000)	1	- 0	0	0	U	0.0	0.0	0.0	0.0	0.0
UNEMPLOYMENT INSURANCE	27,161	27,092	30,637	27,369	-3,267	136.4	180.5	186.6	179.6	-7.0
(3000) LABOR STANDARDS	27,101	21,002	20,027	21,500	3,207	100.4	100.0	100.0	177.0	7.0
(3200) Office of Wage Hour	1,875	2,408	3,531	3,516	-15	16.1	20.7	25.0	24.0	-1.0
(3300) Office of Occupational Safety and	1,673	2,400	3,331	3,310	-13	10.1	20.7	23.0	24.0	-1.0
Health	540	585	622	624	2	5.1	6.1	6.0	6.0	0.0
(3400) Office of Workers' Compensation	12,445	10,481	15,264	13,533	-1,731	77.9	68.0	67.0	67.3	0.3
(3500) OAH: Administrative Hearings	12,115	10,101	15,201	15,555	1,751	77.5	00.0	07.0	07.5	0.5
Division	2,952	3,037	3,697	3,697	0	26.1	23.3	24.0	24.3	0.3
(3600) OAH: Compensation Review		,	ĺ	,						
Board	1,381	1,497	1,655	1,723	68	14.9	14.0	13.0	13.3	0.3
SUBTOTAL (3000) LABOR										
STANDARDS	19,193	18,009	24,769	23,093	-1,676	140.0	132.1	135.0	135.0	0.0
(4000) WORKFORCE										
DEVELOPMENT										
(4100) Senior Services	585	637	645	586	-59	1.9	2.3	2.2	2.0	-0.2
(4200) Program Performance Monitoring	920	947	890	1,016	126	12.2	11.9	8.5	9.0	0.5
(4250) Local Adult Training	7,690	5,943	5,471	5,425	-45	4.3	13.9	13.5	14.7	1.2
(4260) Infrastructure Academy	0	0	0	4,042	4,042	0.0	0.0	0.0	8.0	8.0
(4300) Office of Apprenticeship Info. and										
Training	774	873	1,150	1,396	246	6.0	6.9	6.0	8.0	2.0
(4400) Transitional Employment	9,898	10,005	0	0	0	22.2	25.3	0.0	0.0	0.0
(4500) Employer Services	2,528	2,508	2,703	2,132	-571	14.9	23.4	19.5	17.7	-1.8
(4510) First Source	1,038	846	1,251	1,224	-27	9.2	10.4	9.0	9.0	0.0
(4530) Veteran Affairs	203	523	694	649	-45	5.0	7.4	6.1	5.1	-1.0
(4600) One-Stop Operations	8,000	8,902	10,468	9,855	-613	59.5	61.9	64.6	66.0	1.4
(4700) Labor Market Information	976	1,033	1,040	926	-114	8.4	8.6	8.1	7.7	-0.4
(4810) Year-Round Youth Program	10,966	12,722	11,148	8,429	-2,719	35.3	24.2	38.3	31.5	-6.8
(4820) Marion Barry Summer Youth	10,700	12,722	11,140	0,427	-2,/1)	33.3	27.2	30.3	31.3	-0.0
Employment Program	17,275	20,402	18,643	19,230	587	10.7	25.8	24.4	20.5	-3.9
(4830) Marion Barry Youth Leadership	17,=70	_0,.0_	10,0.5	17,200	20,	10.7	20.0		20.0	2.7
Institute	914	1,187	1,078	1,073	-6	5.8	9.5	5.3	6.3	1.0
(4900) State-Wide Activities	751	2,211	4,628	1,753	-2,874	1.0	1.2	2.0	4.8	2.8
No Activity Assigned	4	0	0	0	0	0.0	0.0	0.0	0.0	0.0
SUBTOTAL (4000) WORKFORCE		<u> </u>			3				0.0	0.0
DEVELOPMENT	62,521	68,739	59,809	57,737	-2,072	196.4	232.8	207.5	210.3	2.8

Table CF0-4

(dollars in thousands)

		Dollar	s in Thou	ısands		Full-Time Equivalents				
					Change					Change
	Actual	Actual	Approved	Proposed	from	Actual	Actual	Approved	Proposed	from
Division/Program and Activity	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018	FY 2016	FY 2017	FY 2018	FY 2019	FY 2018
(5000) STATE INITIATIVES										
(5100) Transitional Employment	0	0	10,244	10,421	176	0.0	0.0	38.0	39.9	1.9
(5200) DC Career Connections	0	0	4,492	4,378	-114	0.0	0.0	13.0	14.5	1.5
(5300) LEAP	0	0	1,991	1,988	-3	0.0	0.0	1.0	3.5	2.5
SUBTOTAL (5000) STATE										
INITIATIVES	0	0	16,727	16,786	59	0.0	0.0	52.0	58.0	6.0
(6000) PAID FAMILY LEAVE										
(6100) Administration	0	0	0	2,178	2,178	0.0	0.0	0.0	19.0	19.0
(6200) Benefits	0	0	0	1,365	1,365	0.0	0.0	0.0	25.0	25.0
(6300) Tax	0	0	0	1,328	1,328	0.0	0.0	0.0	18.0	18.0
(6400) Appeals & Adjudication	0	0	0	171	171	0.0	0.0	0.0	2.0	2.0
SUBTOTAL (6000) PAID FAMILY										
LEAVE	0	0	0	5,042	5,042	0.0	0.0	0.0	64.0	64.0
TOTAL PROPOSED										
OPERATING BUDGET	121,019	126,535	144,366	143,661	-705	583.8	654.7	682.1	757.6	75.5

(Change is calculated by whole numbers and numbers may not add up due to rounding)

**Note:** For more detailed information regarding the proposed funding for the activities within this agency's programs, please see **Schedule 30-PBB Program Summary by Activity** in the **FY 2019 Operating Appendices** located on the Office of the Chief Financial Officer's website. "No Activity Assigned" indicates budget or actuals that are recorded at the division/program level.

#### **Division Description**

The Department of Employment Services operates through the following 7 divisions:

Unemployment Insurance (UI) – provides basic income replacement insurance to workers unemployed through no fault of their own, thereby contributing to the economic stability of the Washington, D.C. metropolitan area.

This division contains the following 4 activities:

- Tax Collections collects quarterly taxes from for-profit local employers and reimbursement payments from local non-profit employers, which finance the payment of weekly benefits to workers unemployed without fault:
- **Benefits** provides cash payments to customers who are unemployed through no fault of their own and are able, available, and actively seeking work;
- Benefit Payment Control Unit (BPC) promotes and maintains integrity of the UI division through prevention, detection, investigation, prosecution, and recovery of UI overpayments made to claimants. BPC is also responsible for the investigation and determination of fraudulent and/or erroneous payment cases; and
- Compliance and Independent Monitoring collects and analyzes necessary data to assess the validity of UI benefit payment activities, assesses the underlying causes of error in the UI benefit payment and collection of UI taxes, and recommends corrective action to the problems identified.

**Labor Standards** – provides worker protection and dispute resolution services for the workers and employers of the District so that disputes are resolved fairly and the safety of the workplace is ensured.

This division contains the following 5 activities:

- Office of Wage Hour enforces the District's wage-hour laws through compliance audits for the benefit of private-sector employees so that they can be paid at least the minimum wage, required overtime, all earned and promised wages, living wage, required sick leave, and amounts required by other labor laws;
- Office of Occupational Safety and Health provides on-site consultation services, investigations, training, and program assistance to private-sector employers so that they can identify and correct workplace hazards;
- Office of Workers' Compensation processes claims and provides informal dispute resolution, insurance-coverage compliance monitoring, and related services to private-sector injured workers, employers, insurance carriers, and other stakeholders;
- Administrative Hearings Division provides formal administrative hearings to employees, employers, and the District government so that rights and responsibilities are determined fairly, promptly, and in accordance with the workers' compensation acts; and
- **Compensation Review Board** provides administrative review of case decisions (compensation orders) issued by the Administrative Hearings Division and/or the Office of Workers' Compensation.

**Workforce Development** – provides employment-related services for unemployed or underemployed persons so that they can achieve economic security and compete in the global economy.

This division contains the following 14 activities:

- Senior Services provides subsidized employment placements to District residents who are both 55 years old or older and economically underprivileged so that they can develop or enhance their job skills and be placed in unsubsidized employment;
- **Program Performance Monitoring** provides compliance, oversight, and technical assistance to training vendors, procurement staff, and departmental administrators;
- **Local Adult Training** provides training programs that teach job skills that will facilitate the expansion of employment opportunities for District adult residents;
- D.C. Infrastructure Academy (DCIA) The DCIA is the culmination of a partnership between the District government, organized labor, the University of the District of Columbia (UDC), and private sector employers representing the infrastructure industry. The goal of DCIA is to develop and deliver a skilled workforce that meets the current and future needs of infrastructure focused businesses, through high quality and industry specific training for District residents who are underemployed or unemployed. The DCIA will focus on occupational skills training and work-based learning initiatives related to the infrastructure industry, including the utility, energy efficiency, transportation, information security and logistics sectors, in a single location;
- Office of Apprenticeship Information and Training provides apprenticeship promotional services and assistance to District residents and apprenticeship sponsors and administers the pre-apprenticeship program;
- **Employer Services** provides technical assistance, recruitment, referral, placement, planning, and oversight services to area employers/businesses so that they can hire qualified individuals;
- **First Source** establishes hiring requirement of District residents for jobs associated with government-assisted projects in order to combat the under-employment of District residents;
- Veteran Affairs administers two federal grants, Local Veteran's Employment Representative and Disability Veterans Outreach Program, which the agency receives from the U.S. Department of Labor. All services provided through these programs are directly for veterans;
- One-Stop Operations provides comprehensive employment support, unemployment compensation, training services, and supportive services through a network of easily accessible locations;
- **Labor Market Information** administers four Bureau of Labor Statistics programs and an Employment and Training Administration program under a Federal/State cooperative agreement;

- Year-Round Youth Program provides year-round services to eligible youth, including subsidized employment, academic enrichment activities, and vocational training to prepare participants for the workforce:
- Marion Barry Summer Youth Employment Program (SYEP) provides temporary, subsidized summer employment and academic/workforce enrichment activities to eligible District youth;
- Marion Barry Youth Leadership Institute administers a four-level youth leadership training and development program emphasizing citizenship and leadership skills; and
- State-Wide Activities includes Workforce Innovation and Opportunity Act statewide funding that is reserved for statewide activities including incentive grants, technical assistance, management information systems, evaluation, and "One-Stop" system building. In addition, permissible statewide activities include incumbent worker projects, authorized youth and adult activities, and additional system building. For additional information, please refer to the Workforce Innovation and Opportunity Act, Public Law 113-128, which was signed into law August 22, 2014.

**Division of State Initiatives (DSI)** – is comprised of locally funded signature programs highlighted by Project Empowerment, as well as DOES' suite of branded programming. DSI programs are aimed to provide comprehensive employment services to underserved adults that face multiple barriers to employment. Participants are empowered through relevant training, substantive work experiences, and a wide-range of supportive services. Through extensive collaboration with District agencies and the local business community, DSI seeks to generate positive, long-term employment outcomes through opportunity created by transitional employment.

This division contains the following 3 activities:

- Transitional Employment "Project Empowerment"— is a transitional employment program that provides job readiness training, work experience, and job search assistance to District residents who face multiple barriers to employment. Participants attend an intensive, three-week training course and upon completion have the opportunity to be placed in subsidized employment for up to six months. In addition to job readiness training, and job search assistance, Project Empowerment provides supportive services such as adult basic education, job coaching, and occupational skills training. The goal of Project Empowerment is for participants to secure permanent, unsubsidized employment;
- DC Career Connections is a work readiness program designed to provide more than 400 out-of-school and unemployed young adults with opportunities to gain valuable work experience, skills training, and individualized coaching and support to obtain employment. An integral component of Mayor Muriel Bowser's Safe, Stronger DC Initiative, DC Career Connections actively seeks to engage District youth in targeted Police Service Areas (PSAs) across the District; and
- Learn, Earn, Advance, Prosper (L.E.A.P.) is a network of interconnected partners utilizing the "earn-and-learn" approach that will link the city's unemployed residents with employment, education and training opportunities. The earn-and-learn approach applies the apprenticeship model to skill development, allowing individuals to earn a wage while participating in an on-the-job training experience and concurrently participating in related technical instruction. This framework allows individuals to earn wages and accumulate work experience, thus bolstering their ability to advance along a career pathway and into the middle class.

**Paid Family Leave (PFL)** – provides paid-leave benefits to private employees in the District for up to 8 weeks of parental leave, 6 weeks of family leave, and 2 weeks of medical leave for every 52 weeks worked, thereby contributing to and increasing the quality of life in the Washington, DC metropolitan area.

This division contains the following 4 activities:

• Administration – responsible for the central functions necessary to execute the daily functions of the program, which include but are not limited to the call center, executive tasks, research procedures,

- writing and issuing policies and procedures, facilitating trainings, project management, business analysis and process improvement, program support, internal and external communications regarding the PFL program, and performing budget analysis, among other activities;
- **Benefits** responsible for the administration of claims filing, processing, and validation, as well as payment of paid-leave benefits to eligible individuals following the occurrence of a qualified leave event:
- Tax responsible for the collection of quarterly taxes from private employers in the District for the Universal Paid Leave Implementation Fund; and
- Appeals & Adjudication ensures fair hearings are conducted on protested PFL claims; reviews, investigates, and communicates with individuals regarding the status of said PFL claims; and issues eligibility determinations.

**Agency Management** – provides for administrative support and the required tools to achieve operational and programmatic results. This division is standard for all agencies using performance-based budgeting.

**Agency Financial Operations** – provides comprehensive and efficient financial management services to, and on behalf of, District agencies so that the financial integrity of the District of Columbia is maintained. This division is standard for all agencies using performance-based budgeting.

### **Division Structure Change**

The proposed program structure changes are provided in the Agency Realignment appendix to the proposed budget, which is located at www.cfo.dc.gov on the Annual Operating Budget and Capital Plan page.

### FY 2018 Approved Budget to FY 2019 Proposed Budget, by Revenue Type

Table CF0-5 itemizes the changes by revenue type between the FY 2018 approved budget and the FY 2019 proposed budget. For a more comprehensive explanation of changes, please see the FY 2019 Proposed Budget Changes section, which follows the table.

#### Table CF0-5

(dollars in thousands)

DESCRIPTION	DIVISION/PROGRAM	BUDGET	FTE
LOCAL FUNDS: FY 2018 Approved Budget and FTE		62,380	230.5
No Change		0	0.0
LOCAL FUNDS: FY 2019 Recurring Budget		62,380	230.5
COLA: FY 2019 COLA Adjustment	Multiple Programs	868	0.0
Agency Request-Increase: To align personal services and Fringe Benefits with	Multiple Programs	1,030	-1.2
projected costs			
Agency Request-Decrease: To realize programmatic cost savings in nonpersonal	Multiple Programs	-1,905	0.0
services			
Mayor's Policy-Enhance/Create: To implement the Paid Family Leave program	Multiple Programs	7,734	72.0
and to support the D.C. Infrastructure Academy program			
LOCAL FUNDS: FY 2019 Mayor's Proposed Budget		70,106	301.3
Enhance: To support the D.C. Career Connections program (one-time)	State Initiatives	550	0.0
Enhance: To implement the Workforce Development System Transparency	Workforce Development	169	0.5
Amendment Act of 2018 (\$10,200 one-time)			
Enhance: To support labor law education and outreach	Labor Standards	100	0.0
Reduce: To realize programmatic cost savings in personal and nonpersonal services	Multiple Programs	-1,503	-2.0
LOCAL FUNDS: FY 2019 District's Proposed Budget		69,423	299.8

#### Table CF0-5

(dollars in thousands)

DESCRIPTION	DIVISION/PROGRAM	BUDGET	FTE
FEDERAL GRANT FUNDS: FY 2018 Approved Budget and FTE		35,355	230.4
COLA: FY 2019 COLA Adjustment	Multiple Programs	828	0.0
Agency Request-Increase: To align Fixed Costs with proposed estimates	Multiple Programs	146	0.0
Agency Request-Decrease: To align personal services and Fringe Benefits with	Multiple Programs	-684	-12.5
projected costs	Widitiple 1 Tograms	004	12.,
Agency Request-Decrease: To align budget with projected grant awards	Multiple Programs	-5,769	0.0
FEDERAL GRANT FUNDS: FY 2019 Mayor's Proposed Budget	THE PROBLEM OF THE PR	29,876	217.9
No Change		0	0.0
FEDERAL GRANT FUNDS: FY 2019 District's Proposed Budget		29,876	217.9
DDIVATE CDANT FUNDS, EV 2010 Account Double 4 and ETE		260	0.4
PRIVATE GRANT FUNDS: FY 2018 Approved Budget and FTE COLA: FY 2019 COLA Adjustment	W1-f D1	<b>260</b>	0.0
Agency Request-Increase: To align budget with projected grant awards	Workforce Development Workforce Development	511	6.0
	workforce Development	787	
PRIVATE GRANT FUNDS: FY 2019 Mayor's Proposed Budget No Change		0	0.0
PRIVATE GRANT FUNDS: FY 2019 District's Proposed Budget		787	6.0
TRIVATE GRANT FUNDS: F1 2019 District 8 F10 posed budget		767	0.0
SPECIAL PURPOSE REVENUE FUNDS: FY 2018 Approved Budget and FTE		44,705	198.2
COLA: FY 2019 COLA Adjustment	Multiple Programs	789	0.0
Agency Request-Increase: To align personal services and Fringe Benefits with projected costs	Multiple Programs	1,354	9.4
Agency Request-Decrease: To align Fixed Costs with proposed estimates	Multiple Programs	-718	0.0
Agency Request-Decrease: To align budget with projected revenues	Multiple Programs	-6,568	0.0
SPECIAL PURPOSE REVENUE FUNDS: FY 2019 Mayor's Proposed Budget	1 0	39,561	207.7
No Change		0	0.0
SPECIAL PURPOSE REVENUE FUNDS: FY 2019 District's Proposed Budget		39,561	207.7
INTERA DICTRICT PUNDS BY 4010 A LETTE		1.665	22.4
INTRA-DISTRICT FUNDS: FY 2018 Approved Budget and FTE	M I: L D	1,667	23.0
COLA: FY 2019 COLA Adjustment	Multiple Programs	85	0.0
Agency Request-Increase: To align budget with projected revenues	Multiple Programs	2,262	4.0
INTRA-DISTRICT FUNDS: FY 2019 Mayor's Proposed Budget		4,014	27.0
No Change		0	0.0
INTRA-DISTRICT FUNDS: FY 2019 District's Proposed Budget		4,014	27.0
GROSS FOR CF0 - DEPARTMENT OF EMPLOYMENT SERVICES		143,661	758.3

(Change is calculated by whole numbers and numbers may not add up due to rounding)

## **FY 2019 Proposed Budget Changes**

The Department of Employment Services' (DOES) proposed FY 2019 gross budget is \$143,661,080, which represents a less than 1.0 percent decrease from its FY 2018 approved gross budget of \$144,366,123. The budget is comprised of \$69,422,682 in Local funds, \$29,876,193 in Federal Grant funds, \$786,786 in Private Grant funds, \$39,561,459 in Special Purpose Revenue funds, and \$4,013,959 in Intra-District funds.

#### **Recurring Budget**

**No Change:** The Department of Employment Services' budget proposal reflects no change from the FY 2018 approved budget to the FY 2019 recurring budget.

#### **Mayor's Proposed Budget**

**Cost-of-Living Adjustment:** DOES' budget proposal includes cost-of-living adjustments (COLA) of \$867,795 in Local funds, \$828,318 in Federal Grant funds, \$15,343 in Private Grant funds, \$788,565 in Special Purpose Revenue funds, and \$85,175 in Intra-District funds.

**Agency Request** – **Increase:** DOES' proposed Local funds budget includes a net increase of \$1,029,854 across multiple programs to reflect the realignment of positions and projected salary and Fringe Benefit adjustments. This adjustment includes a decrease of 1.2 Full-Time Equivalent (FTE) positions.

In Federal Grants, the proposed budget includes a net increase of \$146,340 across multiple programs to align the Fixed Costs budget with projections from the Department of General Services (DGS) and the Office of the Chief Technology Officer (OCTO).

In Private Grants, the budget proposal includes a personal services increase of \$511,442 to support 6.0 additional FTEs in the Workforce Development division.

The proposed Special Purpose Revenue budget is increased by \$1,353,703 across multiple programs to support an additional 9.4 FTEs, as well as projected salary increases and Fringe Benefits adjustments.

The agency's proposed Intra-District funds budget includes an increase of \$2,261,809 and 4.0 FTEs across multiple programs to reflect modifications of Memoranda of Understanding (MOU) agreements with the Department of Human Services, the Department of Corrections, and the Department of Health.

**Agency Request** – **Decrease:** DOES' Local funds budget proposal includes a net decrease of \$1,905,329 across multiple programs to recognize programmatic cost savings in nonpersonal services.

The proposed Federal Grants budget reflects a net decrease of \$684,445 and 12.5 FTEs across multiple programs to align the budget with projected personal services costs. An additional decrease of \$5,768,906 in Federal Grants is attributed to a few expiring grant awards and projected reductions in the carryover balances for various grants.

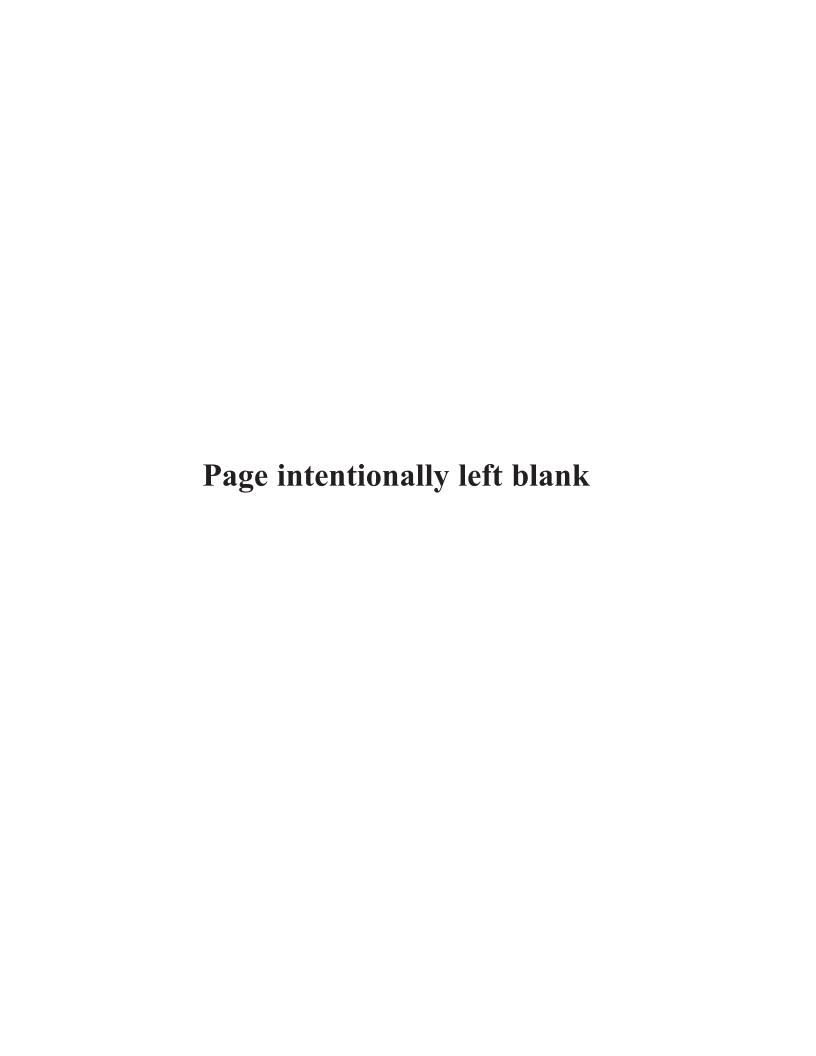
The proposed Special Purpose Revenue budget includes a net decrease of \$717,506 to align the budget for Fixed Costs with estimates from DGS and OCTO, specifically for projected Energy, Telecommunications, and Security costs. Additionally, the proposed budget includes a reduction of \$6,567,921 to reflect anticipated decreases mainly in contractual service costs in the Unemployment Insurance (UI) division.

Mayor's Policy – Enhance: In Local funds, DOES' proposed budget includes a one-time net increase of \$7,734,463 and 72.0 FTEs that includes the following changes. First, \$5,467,056 and 70.0 FTEs support the implementation of the Paid Family Leave program, which provides paid-leave benefits to private sector employees in the District. In addition, \$3,515,000 and 2.0 FTEs support the D.C. Infrastructure Academy, located in the Anacostia neighborhood in Ward 8, which aims to develop a skilled workforce that meets the current and future needs of infrastructure focused businesses through high quality and industry specific training for District residents who are underemployed or unemployed, while vacancy savings allow a reduction of \$1,247,593 to the budget.

#### **District's Proposed Budget**

**Enhance:** DOES' proposed Local funds budget includes a one-time increase of \$550,000 to support the D.C. Career Connections program. D.C. Career Connections is a work readiness program designed to provide more than 400 out-of-school and unemployed young adults with opportunities to gain valuable work experience, skills training, and individualized coaching and support to obtain employment. The proposed budget also includes an increase of \$169,200 and 0.5 FTE, of which \$10,200 is one-time funding, to support the implementation of the "Workforce Development System Transparency Amendment Act of 2018." Additionally, an increase of \$100,000 is to support grants that educate District residents on wage and hour compliance and enforcement.

**Reduce:** DOES' proposed Local funds budget includes a reduction of \$1,502,942 and the elimination of 2.0 vacant positions to realize programmatic cost savings in personal and nonpersonal services across multiple divisions.



#### **Agency Performance Plan\***

The Department of Employment Services (DOES) has the following strategic objectives for FY 2019:

### **Strategic Objectives**

Strategic Objectives describe what the agency will do, at a high level, to achieve its mission. These are action-based sentences that define what an agency does for its customers, whether the customers are residents or other District agencies, and how that improves the District.

#### **Objectives**

- 1. Improve employment outcomes for District residents by providing high quality training programs for adults and youth that are business driven and lead to an industry-recognized credential.
- 2. Improve integration and coordination with District government agencies to reduce duplication of services, improve customer service, and increase employment and job retention for the District's most vulnerable residents; e.g., people experiencing homelessness, receiving TANF benefits, Returning Citizens, and those residing in Police Service Areas with high crime rates.
- 3. Improve the efficiency, integrity, and performance of unemployment compensation benefits and unemployment tax services provided to claimants and District employers.
- 4. Provide a more efficient and effective system to prevent workers from exposure to unsafe working environments and from falling beneath an unacceptable income level at times of unemployment due to injury or illness.
- 5. Improve employment or placement of District residents in government assisted projects, while enhancing the enforcement of said efforts via monitoring of existing First Source Agreements.
- 6. Create and maintain a highly efficient, transparent and responsive District government.\*\*

#### **ACTIVITIES**

Activities include the work that happens on a daily basis to help achieve the Strategic Objectives. Activity names come from the budget line items. This is further divided into "daily servicesz (ex. sanitation disposal), and long-term "key projectsz that are high profile, one-time and span several years, (ex. redevelopment of Walter Reed Army Medical Center). Many agencies will mostly have daily services, whereas some agencies that have more of their budget come from capital funding will have several key projects.

# 1. Improve employment outcomes for District residents by providing high quality training programs for adults and youth that are business driven and lead to an industry-recognized credential. (1 Activity)

Workforce Development Training Programs  Connecting residents 18 years of age or older to  Daily Service	tivity
Workforce Development Training Programs.	;

2. Improve integration and coordination with District government agencies to reduce duplication of services, improve customer service, and increase employment and job retention for the District's most vulnerable residents; e.g., people experiencing homelessness, receiving TANF benefits, Returning Citizens, and those residing in Police Service Areas with high crime rates. (4 Activities)

Activity Title	Activity Description	Type of Activity
Workforce Development Training Programs	Connecting residents 18 years of age or older to Workforce Development Training Programs.	Daily Service
Job Centers	Providing job seekers with a number of employment opportunities. Each center provides career counseling, resume assistance, job placement, vocational training, access to online services, information about local and national labor markets, and unemployment insurance.	Key Project
Service Delivery	Providing and delivering services to all customers in a professional and timely manner.	Key Project

2. Improve integration and coordination with District government agencies to reduce duplication of services, improve customer service, and increase employment and job retention for the District's most vulnerable residents; e.g., people experiencing homelessness, receiving TANF benefits, Returning Citizens, and those residing in Police Service Areas with high crime rates. (4 Activities)

Activity Title	Activity Description	Type of Activity
Communications	Providing clear, thoughtful, and deliberate messaging to both internal and external partners	Key Project
	and/or customers.	

3. Improve the efficiency, integrity, and performance of unemployment compensation benefits and unemployment tax services provided to claimants and District employers. (1 Activity)

Activity Title	Activity Description	Type of Activity
Unemployment Benefits	Providing temporary weekly benefits to workers who become unemployed due to no fault of their own.	Daily Service

4. Provide a more efficient and effective system to prevent workers from exposure to unsafe working environments and from falling beneath an unacceptable income level at times of unemployment due to injury or illness. (1 Activity)

Activity Title	Activity Description	Type of Activity
Hearings " Adjudication	Conducts formal administrative workers'	Daily Service
	compensation hearings for private and public sector employees and employers in the District of	
	Columbia, so that rights and responsibilities are	
	determined fairly, promptly, and according to due	
	process.	

5. Improve employment or placement of District residents in government assisted projects, while enhancing the enforcement of said efforts via monitoring of existing First Source Agreements. (2 Activities)

Activity Title	Activity Description	Type of Activity
First Source Management, Monitoring, and	Managing and monitoring First Source	Daily Service
Enforcemen	Employment Agreements as well as handles all	
	reporting regarding the agreements specified in the	
	First Source Employment Agreement Act; e.g. the	
	regular reports sent to the Council of the District of	
	Columbia.	
Business Services	Managing employer relationships, connecting them	Key Project
	to the American Job Centers, and brokers products	
	and services provided by DOES. Encouraging local	
	businesses to participate in District employment	
	programs and to take advantage of the many free	
	services that support their business needs; e.g.,	
	Office of Safety and Health consultations.	

# 6. Create and maintain a highly efficient, transparent and responsive District government.\*\* (3 Activities)

Activity Title	Activity Description	Type of Activity
Workforce Development Training Programs	Connecting residents 18 years of age or older to	Daily Service
	Workforce Development Training Programs.	
Staff Professional Development	Providing opportunities for staff to enhance and	Key Project
	develop skill-sets to improve efficiency and	
	customer service.	
Paid Family Leave Benefits Implementation	Implementing the program to provide temporary weekly benefits to eligible individuals.	Key Project

#### **KEY PERFORMANCE INDICATORS**

Key Performance Indicators measure how well an agency is achieving its Strategic Objectives. They are outcome-oriented and should be used to answer the question, "What does the agency need to measure to determine success?z

1. Improve employment outcomes for District residents by providing high quality training programs for adults and youth that are business driven and lead to an industry-recognized credential. (5 Measures)

Measure	New Measure/ Benchmark Year	FY 2016 Actual	FY 2017 Target	FY 2017 Actual	FY 2018 Target	FY 2019 Target
Median earnings of adult participants employed after receiving individualized career services and completing a training	No No	Not Available	\$6,200	Data Forthcoming	\$6,200	\$6,200
Percent of adult participants completing adult workforce development training programs	No	Not Available	75%	53.4%	75%	75%
Percent of adult participants employed after receiving individualized career services	No	Not Available	62%	34.3%	62%	62%
Percent of adult residents who have barriers to employment or are part of the districts targeted/special populations that became employed after receiving basic or individualized career services	No	Not Available	62%	18.8%	62%	62%
Percent of youth participants who attain a credential after receiving individualized career services and completing a training program	No	Not Available	50%	7.6%	50%	50%

2. Improve integration and coordination with District government agencies to reduce duplication of services, improve customer service, and increase employment and job retention for the District's most vulnerable residents; e.g., people experiencing homelessness, receiving TANF benefits, Returning Citizens, and those residing in Police Service Areas with high crime rates. (1 Measure)

	New Measure/	FY 2016	FY 2017	FY 2017	FY 2018	FY 2019
Measure	Benchmark Year	Actual	Target	Actual	Target	Target
Average number of calendar days to	No	Not	14	75.2	14	45
access training from enrollment in		Available				
WIOA						

3. Improve the efficiency, integrity, and performance of unemployment compensation benefits and unemployment tax services provided to claimants and District employers. (2 Measures)

	New Measure/	FY 2016	FY 2017	FY 2017	FY 2018	FY 2019
Measure	Benchmark Year	Actual	Target	Actual	Target	Target
Percent of all first unemployment	No	82.3%	84%	88.8%	84%	84%
insurance payments made to eligible						
claimants within 14 days of the first						
compensable week-ending date						
Percent of new unemployment	No	73.5%	70%	77.6%	70%	70%
insurance status determinations						
made within 90 days of the ending						
date of the first quarter of liability						

4. Provide a more efficient and effective system to prevent workers from exposure to unsafe working environments and from falling beneath an unacceptable income level at times of unemployment due to injury or illness. (3 Measures)

	New Measure/	FY 2016	FY 2017	FY 2017	FY 2018	FY 2019
Measure	Benchmark Year	Actual	Target	Actual	Target	Target
Percent of back wages collected	No	94.6%	97%	102.8%	97%	97%
from employers on valid wage and						
hour complaints						
Percent of workers compensation	No	66%	80%	91.7%	80%	80%
formal hearings finalized within 120						
working days						
State ranking per premium rate to	No	42	51	Data	51	51
secure workers' compensation				Forthcoming		
coverage in the District of						
Columbia						

5. Improve employment or placement of District residents in government assisted projects, while enhancing the enforcement of said efforts via monitoring of existing First Source Agreements. (1 Measure)

	New Measure/	FY 2016	FY 2017	FY 2017	FY 2018	FY 2019
Measure	Benchmark Year	Actual	Target	Actual	Target	Target
Percent of the First Source	No	Not	85	99.5	85	85
Agreements executed by the District		Available				
that are monitored and/or enforced						

# 6. Create and maintain a highly efficient, transparent and responsive District government.\*\* (1 Measure)

	New Measure/	FY 2016	FY 2017	FY 2017	FY 2018	FY 2019
Measure	Benchmark Year	Actual	Target	Actual	Target	Target
Customer Service-Overall Customer	No	Not	75	0	75	75
Service Satisfaction		Available				

#### **WORKLOAD MEASURES**

Workload Measures, also called inputs or outputs, quantify an activity, effort or process that is necessary to make progress towards the Strategic Objectives. They help answer the question; "How much are we doing?z

#### 1. Workforce Development Training Programs

	New Measure/	FY 2015	FY 2016	FY 2017
Measure	Benchmark Year	Actual	Actual	Actual
Number of adult participants employed after completing a local and/or federal training	No	Not Available	Not Available	Not Available
program				
Number of adult participants employed after receiving individualized career services	No	Not Available	Not Available	Not Available
Number of adult participants that completed a local and/or federal training program	No	Not Available	Not Available	Not Available
Number of adult participants that completed local and federal training	No	Not Available	Not Available	Not Available
Number of adult participants that received individualized career services	No	Not Available	Not Available	Not Available
Number of adult participants that were referred to local and federal training programs	No	Not Available	Not Available	Not Available

### 1. Workforce Development Training Programs

	New Measure/	FY 2015	FY 2016	FY 2017
Measure	Benchmark Year	Actual	Actual	Actual
Number of adults who have barriers to	No	Not Available	Not Available	Not Available
employment or are part of the District's				
targeted/special populations that became				
employed after receiving individualized career				
services				
Number of adults who have barriers to	No	Not Available	Not Available	Not Available
employment or are part of the District's				
targeted/special populations that received				
individualized career services	N.	Not Available	Not Available	Not Available
Number of trainees entering workforce	No	Not Available	Not Available	Not Available
development programs  Number of youth participants that obtained a	No	Not Available	Not Available	Not Available
credential after receiving intensive services	INO	Not Available	Not Available	Not Available
and completing a training program				
Number of youth participants who received	No	Not Available	Not Available	Not Available
individualized career services and complete	110	1 (Ot 11 variable	1 (ot 11 variable	11011114114010
training				
Number residents who are unemployed for 12	No	Not Available	Not Available	Not Available
consecutive months or more and obtained				
employment				
Number residents who are unemployed for 12	No	Not Available	Not Available	Not Available
consecutive months that received basic and				
individualized career services				

#### 2. Job Centers

	New Measure/	FY 2015	FY 2016	FY 2017
Measure	Benchmark Year	Actual	Actual	Actual
Number of customers visiting American Job	No	26,900	28,875	27,481
Centers (AJCs)				

#### 3. Unemployment Benefits

	New Measure/	FY 2015	FY 2016	FY 2017
Measure	Benchmark Year	Actual	Actual	Actual
Average number of issues cleared and/or	No	Not Available	Not Available	Not Available
resolved by Benefits Claims Examiners				
Number of calls to the call center (Customer	No	Not Available	Not Available	86,350
Navigation Center) regarding unemployment				
insurance benefits				

### 4. First Source Management, Monitoring, and Enforcement

	New Measure/	FY 2015	FY 2016	FY 2017
Measure	Benchmark Year	Actual	Actual	Actual
Average number of First Source Agreements	No	Not Available	Not Available	Not Available
executed				

#### **Performance Plan Endnotes:**

<sup>\*</sup>For more information about the structure and components of FY 2019 draft performance plans, please see the FY 2019 Proposed Budget and Financial Plan, Volume 1,

<sup>\*\*</sup>We've revisited a project to standardize District wide measures for the Objective "Create and maintain a highly efficient, transparent and responsive District government". New measures will be tracked in FY 2018 and FY 2019 and published starting in the FY 2019 Performance Plan.

\*\*\*Key Performance Indicators that are new may not have historical data and may only have FY 2019 targets.