

CITIZENS'
FINANCIAL
REPORT
2023

MURIEL BOWSER | MAYOR

GLEN LEE | CHIEF FINANCIAL OFFICER

GOVERNMENT OF THE DISTRICT OF COLUMBIA OFFICE OF THE CHIEF FINANCIAL OFFICER

YEAR ENDED SEPTEMBER 30, 2023

Muriel Bowser MAYOR



Glen Lee CHIEF FINANCIAL OFFICER



Kimberly
Williams
DEPUTY CFO
AND
CONTROLLER



February 1, 2024

Dear Citizens of the District of Columbia:

We are pleased to present the Citizens' Financial Report on the financial condition of the Government of the District of Columbia (District or city) for the fiscal year (FY) ended September 30, 2023. After facing numerous economic challenges brought on by the COVID-19 pandemic over the last several years, FY 2023 has been deemed our comeback year. Population in the District grew for the second consecutive year; tourism began to bounce back; transit numbers improved and were strong; and new employers occupied more spaces downtown. These signs were indicators of the significant progress that was made in 2023.

The purpose of this Citizens' Financial Report, which is also referred to as the Popular Annual Financial Report (PAFR), is to summarize the financial information presented in the District's FY 2023 Annual Comprehensive Financial Report (ACFR). The ACFR is prepared in accordance with U.S. generally accepted accounting principles (GAAP) and is independently audited. This PAFR is intended to simplify, but not replace, the ACFR.

As this report shows, in FY 2023 the District's financial position continued to be strong due to sound financial management practices, timely and effective decision-making, and the availability of healthy reserves. The presence of these factors helped to sustain the local economy and District government operations. As a result, the District was able to address unanticipated challenges and provide needed services and programs to District residents and businesses. Building upon the progress made in 2023, we will continue to focus our efforts on creating opportunities for District residents and businesses and building safe, vibrant neighborhoods across the city.

If you would like more information regarding the District of Columbia Government and its various departments and agencies, please visit the city's website at www.dc.gov. Copies of the financial reports (ACFR and PAFR) can be obtained from:

Office of the Chief Financial Officer Office of Financial Operations and Systems 1100 4th Street, SW, 8th Floor Washington, DC 20024 (202) 442-8200

Website: https://cfo.dc.gov

Respectfully submitted,



OFFICIALS
As of September 30, 2023

Mayor



Muriel Bowser



Brian L. Schwalb

Attorney General

U.S. HOUSE OF REPRESENTATIVES



Eleanor Holmes Norton

DC Delegate

DC COUNCIL

Composed of a Chairman, four At-Large members, and a member from each Ward of the District



Phil Mendelson Chairman



Anita Bonds At-Large



Christina D. Henderson

At-Large



Kenyan R. McDuffie
At-Large



Robert C. White, Jr. At-Large



Brianne K. Nadeau Ward 1



Brooke Pinto Ward 2



Matthew Frumin Ward 3



Janeese Lewis George Ward 4



Zachary Parker Ward 5



Charles Allen Ward 6



Vincent C. Gray Ward 7



Trayon
White, Sr.
Ward 8



Washington, District of Columbia, commonly referred to as Washington, DC, the District or simply DC, is the capital of the United States (U.S.). It is in the Mid-Atlantic East Coast region of the U.S. with a total area of 68.3 square miles, of which 61.4 square miles are land and 6.9 square miles are water. It is bordered by Montgomery County, Maryland, to the northwest; Prince George's County, Maryland, to the east; and Arlington County and Alexandria City, Virginia, to the south and west, respectively.

The centers of all three branches of the federal government of the United States are in the District: the legislative branch (Congress), the executive branch (President), and the judicial branch (Supreme Court). In 1973, Congress passed the District of Columbia Home Rule Act, which provides for a popularly elected Mayor and a 13-member Council. However, Congress maintains authority over the city and may overturn local laws. District residents also elect a non-voting, at-large Congressional Delegate to the U.S. House of Representatives but the District has no representation in the U.S. Senate.

YOUR

3

The District has the third-highest percentage of bachelor's degree holders, aged 25 and above, in the nation. Having this many highly educated residents helped to make the District a hotbed for innovation and economic growth and one of the most prosperous cities in the country identified by iOptimize Realty.

Niche, in its listing of Best Cities for Young Professionals in America, ranked Washington, D.C. as #4, based on rigorous analysis of key statistics from the U.S. Department of Education and millions of reviews.

<u>Forbes Advisor</u> evaluated the 96 most-populated U.S. cities with available data across 23 different metrics of rental prices, sizes, affordability, and amenities, along with neighborhood features to uncover the best cities for renters. Using this metric system, the District scored 81.70 out of 100, to rank as the 8th best city for renters in 2023.

3311

<u>Commonwealth Fund's</u> Scorecard on State Health System Performance uses the most recent data to assess how well the health care system is working in every U.S. state. DC ranked #11 in Overall Rankings for the 2023 Scorecard.

#12

Many factors play into truly loving where you live. Affordability and career opportunities certainly contribute, but you shouldn't discount daily commute, access to quality education and health care, crime rates, air quality, risk of natural disasters and general well-being. U.S. News has compiled information on these important aspects and has ranked DC #12 among the Best Places to Live for Quality of Life.

DCPS TEACHERS DCPS STUDENTS **DCPS GRADUATES** 2023 4.747 2023 **△** 51,285 **2.379** 2023 2022 **▼** 4.479 2022 50.131 2022 7 7 1167 **V** 49.890 2021 4.639 **▼** 2.063 **51,060** 2020 4.522 2020 2020 2.180 2019 4.370 2019 49.N5R 2019 2.170

DC PUBLIC SCHOOL SYSTEM

The District of Columbia Public Schools (DCPS) consists of public elementary and secondary schools and learning centers located in Washington, DC. These schools have a grade span of prekindergarten to twelfth grade and a kindergarten entrance age of 5 years old.

Source: District of Columbia Public Schools

220+ Average Annual Number of Teachers			18:1 Average Annual Student to Teacher Ratio			Average Annual Number of Graduates 770+		
UDC TEACHERS			UDC STUDENTS			UDC GRADUATES		
2023 2022 2021 2020 2019	▼ ▼ ▼ ▲	200 202 232 236 230	2023 2022 2021 2020 2019	△	3,577 3,476 3,953 4,456 4,500	2023 2022 2021 2020 2019	△▽△△	785 728 761 839 782

UNIVERSITY OF THE DISTRICT OF COLUMBIA

Established in 1851, the University of the District of Columbia (UDC) is a public historically black urban-focused university. UDC is the only public university in the city and operates a flagship campus in the Van Ness neighborhood in the NW quadrant with several branch campuses across the District. Source: University of the District of Columbia

HOUSING FINANCE AGENCY

The DC Housing Finance Agency (HFA) is an organized financial intermediary and administrator of affordable housing programs and resources for the District of Columbia. HFA invests in affordable housing and neighborhood development which provide pathways for DC residents to create homeownership opportunities. In FY 2023, the total number of units financed was 2,823. *Source: District of Columbia Housing Finance Agency*

CINCLE EAMILY

SINGLE-FAMILY Units financed				FINANCIN	. E-FAMILY IG PROVID 000s)	ED
2023 2022 2021 2020	▼ ▼ ▲	128 176 277 245	Average Annual Single-Family Units Financed	2023 \ 2022 \ 2021 \alpha	7 59,125 1 03,698	Single-Family Financing Provided
2019 69 MULTI-FAMILY UNITS FINANCED			175+	2020 2019 MULTI-I FINANCING	22,444 Family Provided	† jon'nnn+
2023 2022 2021 2020 2019		2,695 1,160 966 1,689 1,635	Average Annual Multi-Family Units Financed 1,600+	(\$00 2023 △ 2022 △ 2021 ▼ 2020 △ 2019	683,377 294,569 245,368 317,547 301,210	Average Annual Multi-Family Financing Provided \$368,000+

FINANCIAL REPORTING ENTITY

For financial reporting purposes, the District's reporting entity consists of the primary government, discretely presented component units, and blended component units. There are five (5) discretely presented component units which are legally separate entities for which the District has some level of control or financial accountability. They are the Green Finance Authority, Health Benefit Exchange Authority, Housing Finance Agency, University of the District of Columbia, and Washington Convention and Sports Authority. The District also has two blended component units which are independent entities. They are the Not-for-Profit Hospital Corporation (d/b/a United Medical Center), for which the District is the only corporate owner, and Tobacco Settlement Financing Corporation, for which the District has responsibilities for governance and which provides services entirely or benefits exclusively to the District. The DC Housing Authority and DC Water are considered related organizations because the District is not financially accountable for their operations. The component units, as well as the funds and accounts of all agencies, boards, commissions, foundations, and authorities that have been identified as part of the primary government, have been included in the reporting entity.

The District and its component units provide a wide range of services to residents, including public education at all levels; human support services; public safety and protection; fire and emergency medical services; and other services.

DISCRETELY PRESENTED COMPONENT UNITS

District of Columbia Green Finance Authority (202) 301-8300 https://dcgreenbank.com

Health Benefit Exchange Authority (202) 715-7576

https://hbx.dc.gov

Housing Finance Agency (202) 777-1600

http://www.dchfa.org

University of the District of Columbia (202) 274-5000

https://www.udc.edu

Washington Convention and Sports Authority (t/a Events DC)

(202) 249-3000

http://eventsdc.com

BLENDED COMPONENT UNITS

Not-for-Profit Hospital Corporation (d/b/a United Medical Center) (202) 574-6000

Tobacco Settlement Financing Corporation (202) 727-6055

POPULATION AND INCOME TRENDS



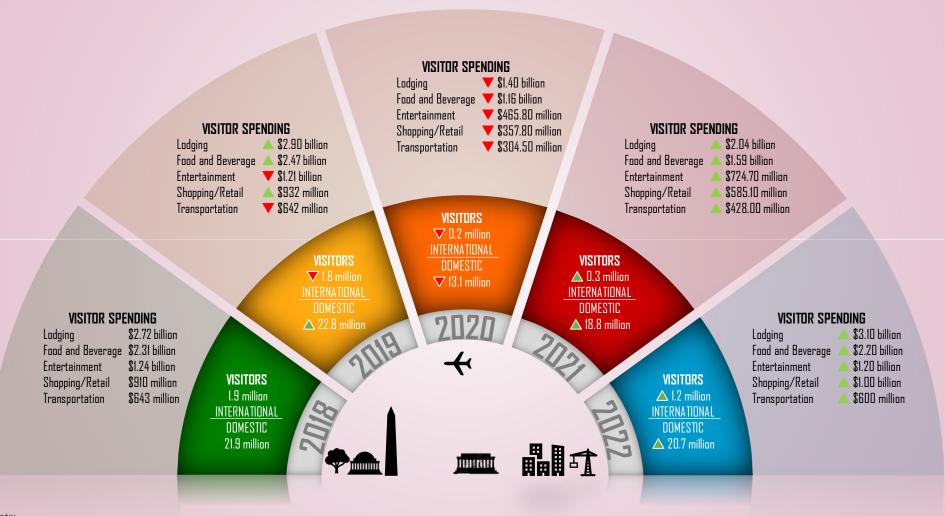
Note

For some measures, updates are made each year to prior year numbers. Therefore, prior year numbers may not match the numbers in prior year's Citizens' Financial Report.

Sources:

U.S. Census Bureau; U.S. Bureau of Economic Analysis; U.S. Bureau of Labor Statistics; Office of Tax and Revenue

TOURISM AND HOSPITALITY TRENDS



Note:

Tourism data for calendar year 2023 was not available at the publication date.

Source:

Destination DC

THE MOBILITY INNOVATION DISTRICT THE ETHEL, A PERMANENT SUPPORTIVE (MID) IN SOUTHWEST DC **BUILDING IN HILL EAST** On February 13, 2023, Mayor Bowser opened The Ethel, a permanent Mayor Muriel Bowser, the Office of the Deputy Mayor for Planning and Economic Development, and the supportive housing building in Hill East. The Ethel provides 100 units of Southwest Business Improvement District (BID) supportive housing for residents exiting homelessness. In addition to housing, The Ethel provides on-site services to residents to help them alongside community partnerships formally announced the creation of a Mobility Innovation District (MID) in settle into their new community. A space designed for wellbeing, The Southwest DC. This new, multi-year mobility project will Ethel offers fitness facilities, cooking classes, a clothing closet, hair improve equitable access to transportation for residents salon, and on-site caseworkers who will assist in connecting residents and visitors in the southwest quadrant and create a with a range of services from healthcare to professional development. global innovation hub to show how mobility innovation The building is widely accessible and designed to be inclusive of people can make a city more equitable, sustainable, safe, and with differing abilities. prosperous. Source: EOM news from Mayor Muriel Bowser's office Photo courtesy of Circuit ARBORETUM COMMUNITY CENTER Located at 2412 Rand Place, NortheasE in Ward 5, the Arboretum Community Center, which has RESERVOIR DISTRICT DC - THE FORMER served District residents for nearly 60 years. **MCMILLAN SAND FILTRATION SITE** received a renovation that included the In 1987, the District purchased the former 25-acre McMillan Sand modernization of the existing facility as well as Filtration Site from the federal government for \$9.30 million. After an addition that grew the space to 8,000 square remaining unused and closed to the public for years, the District feet. The new community center includes a finally broke ground in 2016. In 2023, the long-awaited fitness center, multipurpose space, tech lounge, redevelopment project was revitalized with a District investment to community room, community garden, outdoor deliver a 17,000 square-foot community center with a pool and a patio, new amphitheater, and more. 6.20-acre park. Reservoir District, a private developer, will also Photo courtesy of DC Department of Parks and deliver a grocery store, restaurants and retail, townhomes and Recreation apartments, and healthcare facility space to the site. Photo courtesy of Office of the Deputy Mayor for Planning and Economic Development DISTRICT OF COLUMBIA 7 UNIQUE DIVERSE DC

BEN'S CHILI BOWL CELEBRATES 65 YEARS ART ALL NIGHT Ben's Chili Bowl is a landmark restaurant anchored at 1213 U Street, NW in Washington, D.C. and is known for its famous chili and half smokes. Founded DC Art All Night, sponsored by the DC Department of Small and Local Business Development (DSLBD) and in 1958 by legendary Washingtonians Ben and Virginia Ali, Ben's Chili Bowl supported by the DC Commission on Arts and brings more than delicious food to Washingtonians - it brings opportunities, jobs, and a place for community. Ben's Chili Bowl has since expanded virtually Humanities, takes place annually in all eight wards with different activations each night. Art All Night and to other locations, and in 2023, celebrated its 65-year anniversary in the highlights art and culture and fosters a sense of nation's capital with a block party and free half smokes. Over the years the restaurant has served locals as well as tourists, celebrities, and even community by allowing DC residents to connect with presidents. local artists and businesses. Photo courtesy of Mayor Bowser X: @MayorBowser Photo courtesy of Department of Small and Local **Business Development MACARTHUR HIGH SCHOOL** - NEWEST HIGH SCHOOL IN WARD 3 In August 2023, DCPS opened its newest, first comprehensive neighborhood high school in over 50 years - MacArthur High School. Located in Ward 3, MacArthur High School serves the diverse interests and needs of students in that Ward and across the city. Photo courtesy of DCPS and EOM news from Mayor Muriel Bowser's office UNIQUE DIVERSE DC

STATEMENT OF **NET POSITION**

Broadly, the Statement of Net Position presents what the District owns (assets, including deferred outflows of resources) and what the District owes (liabilities, including deferred inflows of resources). The difference between the two is termed "Net Position". Gauging increases or decreases in net position over time is an indicator of whether the financial health of the District is improving or deteriorating. Other factors, such as changes in population, the property tax base, infrastructure conditions, and other non-financial matters should also be considered when assessing the District's financial health.

Compared to FY 2022, the District's net position decreased in FY 2023 because it provided more resources to projects and initiatives in FY 2023 than in the prior year. There was an increase in funding to support the rise in unemployment claims that were made during FY 2023. Liabilities also decreased as District employees began using more of their annual leave balances than in the prior year. The District implemented a mandatory accounting requirement that resulted in reporting subscription assets and liabilities on its books. The District also acquired more debt, via new bonds, for its capital projects. Combined, these factors were the main causes for the decrease in net position in FY 2023.

DISTRICT OF COLUMBIA STATEMENT OF NET POSITION

As of September 30, 2023 (\$000s)

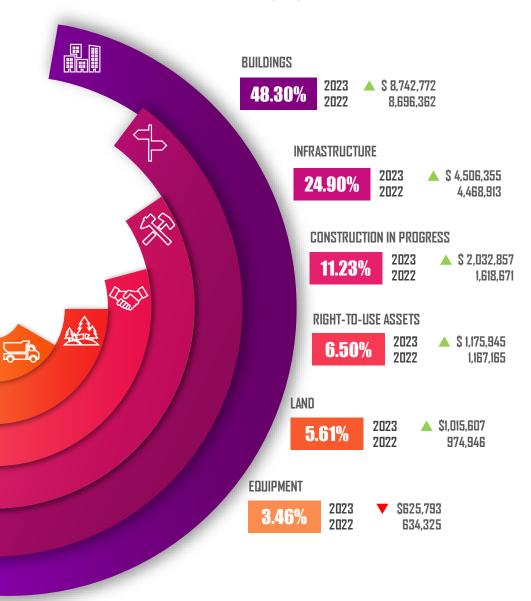
	Totals					
	2023	2021				
	2023	as restated				
ASSETS						
Current and other assets	7 \$ 10,352,116	V \$11,205,702	\$ 11,630,070			
Capital assets, net	1 8,099,329	17,560,382	16,814,048			
Total assets	28,451,445	28,766,084	28,444,118			
DEFERRED OUTFLOWS OF RESOURCES	1,017,936	1,363,465	110,109			
LIABILITIES						
Long-term liabilities	T 16,844,685	1 6,861,710	14,829,938			
Other liabilities	7 2,987,654	y 3,486,272	4,111,604			
Total liabilities	1 9,832,339	20,347,982	18,941,542			
DEFERRED INFLOWS OF RESOURCES	1,234,365	1,296,199	2,284,769			
NET POSITION						
Net investment in capital assets	3,581,338	7 3,187,888	4,007,430			
Restricted	7 2,098,709	2,507,044	2,419,940			
Unrestricted	7 2,722,630	2,790,436	900,546			
Total net position	y \$ 8,402,677	▲ \$ 8,485,368	\$ 7,327,916			

Note:

The District implemented GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), in fiscal year 2023. As a result, the fiscal year 2022 amounts were revised to include balances for right-to-use subscription assets and long-term SBITA liabilities.

CAPITAL ASSETS, NET

2023 **\$ 18,099,329** 2022 17.560.382



LONG-TERM LIABILITIES **BONDS AND NOTES**

2023 **\$12,449,410** 2022 12.419.623

Bond ratings are similar to credit scores for municipalities. The higher the bond rating, the lower the cost of borrowing (e.g., lower interest rate and more favorable bond terms). When this occurs, there is a higher demand for District bonds and the money saved on bond payments can go towards other services for residents and the District as a whole.

GENERAL OBLIGATION BONDS

\$6,329,085 2023 2022

6,002,310

BOND RATINGS

AA+

Fitch **Ratings**

6 consecutive years

Aaa

Moody's Investor Service

6 consecutive years

AA+

Standard & Poor's **Global Ratings**

6 consecutive years

INCOME TAX SECURED REVENUE BONDS

2022

2023 🔻 \$ 4,984,250 5.216.810

BOND RATINGS

AA+

Fitch **Ratings**

10+ consecutive years

Aa1

Service 10+ consecutive years

AAA

Standard & Poor's **Global Ratings** 10+ consecutive years

Moody's Investor

OTHER OUTSTANDING BONDS AND NOTES

9.12%

2023 2022 ▼ \$ 1.136.075 1,200,503

STATEMENT OF **ACTIVITIES**

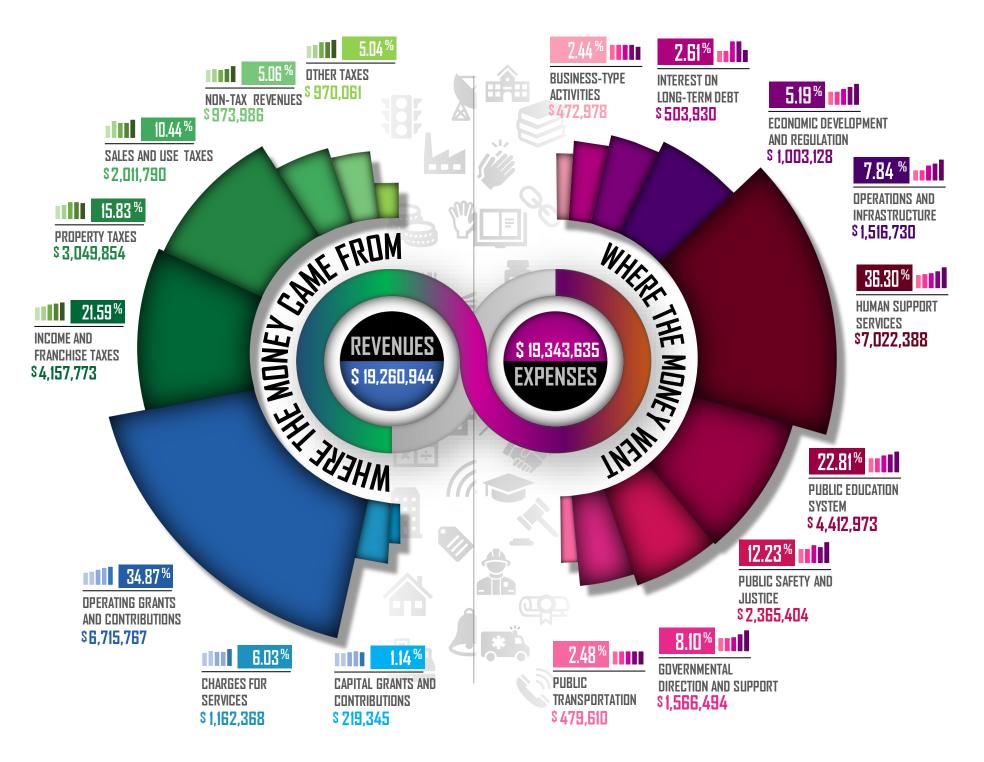
The Statement of Activities presents information showing how the net position of the District changed during the fiscal year. This statement shows revenues, or "where the money came from," less expenses, or "where the money went," resulting in what is called a change in net position. This answers the question, "Did the District incur more or less expenses than revenues earned during the fiscal year?" All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues, such as uncollected taxes, and expenses, such as earned but unused vacation leave that will result in cash flows in future fiscal periods are also reported in the Statement of Activities.

Overall, the District incurred more expenses than revenues earned in FY 2023. Total revenues were lower as a result of several factors: decreased revenues from grants and contributions, primarily due to the expiration of certain stimulus funding provided through the American Rescue Plan Act of 2021 (ARPA); a reduction in deed taxes, including deed recordation taxes and other gross receipts because of less sales and financing of real estate in FY 2023; and a reduction in charges for services, mainly at the Not-for-Profit Hospital Corporation (United Medical Center - UMC) because less resources were received for the treatment of indigent patients. Expenses rose in FY 2023 because more persons enrolled in Medicaid than in the prior year, and more funds were spent to support a higher demand for home purchase assistance programs, tuition assistance payments for childcare and tutoring programs, and payments on the District's debt due to higher interest rates in FY 2023. While total expenses rose overall, a few functional areas saw a decrease in expenses, including UMC. UMC's cost reduction is mainly due to the gradual phase-out of hospital services as it prepares to wind down. A new hospital that is under construction, Cedar Hill Regional Medical Center - GW Health, will replace UMC.

DISTRICT OF COLUMBIA STATEMENT OF ACTIVITIES

As of September 30, 2023 (\$000s)

	Totals					
		2023		2022	2021	
REVENUES						
Program revenues						
Charges for services	V \$	1,162,368	A \$	1,332,752	\$ 1,184,058	
Operating grants and contributions		6,715,767	\blacksquare	6,967,124	7,137,868	
Capital grants and contributions		219,345	\blacksquare	209,696	309,217	
General revenues						
Property taxes		3,049,854	\blacksquare	2,876,250	3,152,529	
Sales and use taxes		2,011,790		1,814,079	1,310,154	
Income and franchise taxes		4,157,773		4,102,718	3,486,898	
Other taxes		970,061		1,282,031	1,104,453	
Non-tax revenues		973,986		777,332	684,891	
Total revenues	_	19,260,944	<u> </u>	19,361,982	18,370,068	
EXPENSES						
Governmental activities						
Governmental direction and support	_	1,566,494		1,648,275	1,412,671	
Economic development and regulation	À	1,003,128	Ā	858,316	722,913	
Public safety and justice	Ā	2,365,404	Ā	2,242,005	1,880,627	
Public education system	\overline{A}	4,412,973	Ā	3,933,866	3,400,015	
Human support services	\overline{A}	7,022,388	Ā	6,759,631	6,041,025	
Operations and infrastructure	_	1,516,730	Ā	1,531,347	1,338,065	
Public transportation	À	479,610	_	447,069	458,346	
Interest on long-term debt		503,930	Ť	373,978	424,627	
Business-type activities		300,300	•	0.0,0.0	,=.,	
Office of lottery and gaming		258,014		234,895	218,086	
Unemployment compensation fund		89,251	\blacksquare	39,994	1,497,798	
Not-for-profit hospital corporation	•	125,713	\blacksquare	142,883	150,034	
Total expenses		19,343,635		18,212,259	17,544,207	
	_					
Increase in net position before transfers	_	(82,691)	<u> </u>	1,149,723	825,861	
Transfers in (out)	_	-		-	-	
Change in net position	T	(82,691)		1,149,723	825,861	
Net position – October 1	4	8,485,368	<u> </u>	7,335,645	6,502,055	
Net position – September 30	V \$	8,402,677	<u></u> \$	8,485,368	\$ 7,327,916	



The District continues to navigate economic and operational challenges after spending the last four years responding to and recovering from the pandemic. Despite facing rising interest rates, inflationary pressures, and other unforeseen events, the District's strong reserves and enviable financial flexibility afforded a resilient economic rebound that is still expanding on many fronts. Through prudent business practices, strategic investments and hard work, the District now has more jobs, more residents, and is showing continued growth in the professional and business sectors. Our hospitality sector is also contributing to the growth as the District welcomed a steady rise in tourists traveling to the nation's capital, and hotels and restaurants are filling up again. Looking ahead, DC will expand upon its comeback by investing in successful businesses, opportunity-rich neighborhoods, and thriving residents. Undeniably, the District has economic realities to consider. The long-term impacts of telework and inflation have resulted in falling commercial real estate values and lower occupancy rates, and the recovery of downtown is but one priority. However, the District will continue to plan for increasing population growth and work to strengthen the city's solid financial footing, secure a fair shot for all residents, and build a more prosperous, equitable, safer, stronger and resilient DC.



















Photos courtesy of Ernest Grant.



OFFICE OF THE CHIEF FINANCIAL OFFICER

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CFO.DC.GOV

PHOTOS

Ernest Grant
OCFO Office of the
Chief Information Officer

YEAR ENDED SEPTEMBER 30, 2023