

GOVERNMENT OF THE DISTRICT OF COLUMBIA
OFFICE OF THE CHIEF FINANCIAL OFFICER



Jeffrey S. DeWitt
Chief Financial Officer

NOV 15 2018

The Honorable Muriel Bowser
Mayor of the District of Columbia
1350 Pennsylvania Avenue, NW, 3rd Floor
Washington, DC 20004

Dear Mayor Bowser:

I am transmitting the FY 2020 Current Services Funding Level (CSFL) budget -- as is done each year -- to reflect the current estimate of any budget gap or surplus anticipated for FY 2020. This CSFL covers the period from October 1, 2019 through September 30, 2020. This best practice process provides estimates of anticipated expenditures well in advance of the budget process to allow proactive steps to be taken to address potential issues. The CSFL is a representation of the Local funds cost of operating District agencies in FY 2020 at the FY 2019 service levels, without consideration of any new policy decisions.

The FY 2020 CSFL is \$8.107 billion, which reflects a net surplus of \$49.2 million compared to the FY 2020 Local funds revenue estimate published in September 2018, as well as other revenue adjustments reflected in the last approved budget and financial plan. The District's revenues remain strong due to the strength of both the national and local economies, which are a major contributing factor to the surplus.

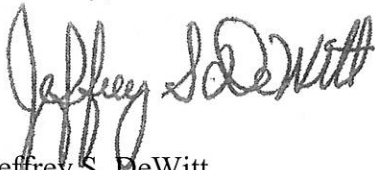
The variance between the FY 2020 CSFL and the FY 2019 recurring Local budget is \$457.9 million. One-time costs in the FY 2019 budget totaling \$206.2 million were removed before calculating the FY 2020 CSFL, as well as a restoration of \$2.8 million in one-time reductions. The primary factors that contribute to the \$457.9 million variance between the FY 2020 CSFL and the FY 2019 recurring budget are (1) \$86.7 million for Medicaid for all affected agencies, (2) a \$74.5 million increase in debt service, which is primarily due to increased borrowing in recent years, and (3) a transfer of \$192.1 million of Dedicated Taxes, which funded the FY 2019 WMATA operating subsidy, to the WMATA capital subsidy in FY 2020, requiring increased expenditures in Local funds to restore the operating subsidy.

Like last year, the margin is also impacted by the requirement for advance funding of the Emergency and Contingency Cash Reserves, estimated to be \$38.9 million, and an estimated \$11 million additional Bond Escrow funding requirement.

Please note that FY 2020 revised actuarial costs, such as the District's required pension and retiree health contributions, were not available during the development of the CSFL. These costs will be known towards the end of the 2018 calendar year and could show an increase over the projected FY 2020 costs.

My staff and I look forward to working with your budget staff during the development of your FY 2020 policy budget. Please do not hesitate to contact me if you have any questions or concerns.

Sincerely,

A handwritten signature in dark ink, appearing to read "Jeffrey S. DeWitt". The signature is fluid and cursive, with the first name "Jeffrey" being more prominent.

Jeffrey S. DeWitt

Enclosures

cc: Members of the Council of the District of Columbia
Rashad M. Young, City Administrator
Jennifer Reed, Director, Office of Budget and Performance Management, Office of the City Administrator
Jennifer Budoff, Budget Director, Council of the District of Columbia
Angell Jacobs, Deputy Chief Financial Officer and Chief of Staff, Office of the Chief Financial Officer
Gordon McDonald, Deputy Chief Financial Officer, Office of Budget and Planning



Government of the District of Columbia

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By Appropriation Title

****Local Funds Only and Excluding Enterprise Funds****

AGENCY	FY 2018 APPROVED BUDGET	FY 2019 APPROVED BUDGET	Removal of One- Time Funding	Restoration of One-Time Reductions	FY 2019 APPROVED RECURRING BUDGET	FY 2020 CSFL	FY 2019 RECURRING BUDGET vs FY 2020 CSFL	% Change
GOVERNMENTAL DIRECTION AND SUPPORT								
AA0 - Office of the Mayor	10,471,605	11,367,039	(185,000)	0	11,182,039	11,353,739	171,700	1.5%
AB0 - Council of the District of Columbia	25,190,698	26,878,522	(500,000)	0	26,378,522	26,757,356	378,834	1.4%
AC0 - Office of the District of Columbia Auditor	5,846,513	6,228,782	(700,000)	0	5,528,782	5,590,737	61,955	1.1%
AD0 - Office of the Inspector General	15,520,513	15,943,151	0	0	15,943,151	16,139,819	196,668	1.2%
AE0 - Office of the City Administrator	7,657,319	8,669,365	0	0	8,669,365	8,813,666	144,301	1.7%
AF0 - Contract Appeals Board	1,490,422	1,556,442	0	0	1,556,442	1,582,965	26,523	1.7%
AG0 - D.C. Board of Ethics and Government Accountability	2,178,719	2,297,706	(40,000)	0	2,257,706	2,300,179	42,473	1.9%
AH0 - Mayor's Office of Legal Counsel	1,624,468	1,633,505	0	0	1,633,505	1,659,815	26,310	1.6%
AI0 - Office of the Senior Advisor	3,149,003	3,218,622	(952,000)	0	2,266,622	2,299,443	32,821	1.4%
AL0 - Uniform Law Commission	51,250	60,250	0	0	60,250	60,250	0	0.0%
AM0 - Department of General Services	281,382,570	308,801,729	(20,232,800)	0	288,568,929	293,992,893	5,423,964	1.9%
AR0 - Statehood Initiatives	233,912	242,454	0	0	242,454	245,125	2,671	1.1%
AS0 - Office of Finance and Resource Management	5,333,832	27,122,756	0	0	27,122,756	29,723,605	2,600,849	9.6%
AT0 - Office of the Chief Financial Officer	126,627,016	133,876,762	(622,000)	0	133,254,762	144,477,970	11,223,208	8.4%
BA0 - Office of the Secretary	2,958,186	3,056,761	0	0	3,056,761	3,105,116	48,355	1.6%
BE0 - D.C. Department of Human Resources	8,866,053	8,866,470	0	0	8,866,470	9,025,890	159,420	1.8%
CB0 - Office of the Attorney General for the District of Columbia	63,293,827	67,162,926	0	0	67,162,926	68,299,630	1,136,704	1.7%
CG0 - Public Employee Relations Board	1,416,708	1,508,605	(65,000)	0	1,443,605	1,465,839	22,234	1.5%
CH0 - Office of Employee Appeals	2,129,035	2,178,202	0	0	2,178,202	2,209,804	31,603	1.5%
CJ0 - Office of Campaign Finance	2,908,335	4,101,184	0	0	4,101,184	6,711,034	2,609,850	63.6%
DL0 - Board of Elections	7,887,003	10,666,457	(1,351,000)	0	9,315,457	9,406,807	91,349	1.0%
DX0 - Advisory Neighborhood Commissions	1,026,907	1,145,614	0	0	1,145,614	1,153,727	8,113	0.7%
EA0 - Metropolitan Washington Council of Governments	519,566	542,128	0	0	542,128	542,128	0	0.0%
EM0 - Deputy Mayor for Greater Economic Opportunity	3,241,448	5,512,818	(2,655,000)	155,000	3,012,818	3,046,961	34,142	1.1%



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JR0 - Office of Disability Rights	1,105,023	1,133,094	0	0	1,133,094	1,152,624	19,531	1.7%
PO0 - Office of Contracting and Procurement	22,839,682	23,393,330	0	0	23,393,330	23,880,612	487,282	2.1%
RJ0 - Captive Insurance Agency	2,122,921	2,094,954	0	0	2,094,954	2,102,986	8,032	0.4%
RK0 - D.C. Office of Risk Management	3,964,691	4,102,464	0	0	4,102,464	4,180,761	78,296	1.9%
TO0 - Office of the Chief Technology Officer	68,625,988	70,035,403	0	0	70,035,403	70,966,226	930,823	1.3%
GOVERNMENTAL DIRECTION AND SUPPORT - Summary	679,663,211	753,397,496	(27,302,800)	155,000	726,249,696	752,247,707	25,998,011	3.6%
1 - Summary	679,663,211	753,397,496	(27,302,800)	155,000	726,249,696	752,247,707	25,998,011	3.6%
ECONOMIC DEVELOPMENT AND REGULATION								
BD0 - Office of Planning	9,657,347	10,231,359	(275,000)	0	9,956,359	10,177,688	221,330	2.2%
BJ0 - Office of Zoning	3,069,279	3,116,580	0	0	3,116,580	3,173,508	56,927	1.8%
BX0 - Commission on the Arts and Humanities	28,835,438	2,861,767	(2,861,767)	0	0	0	0	N/A
CF0 - Department of Employment Services	61,851,202	69,422,682	(9,542,256)	0	59,880,426	61,065,737	1,185,310	2.0%
CI0 - Office of Cable Television, Film, Music, and Entertainment	1,661,771	1,689,613	0	0	1,689,613	1,958,262	268,649	15.9%
CQ0 - Office of the Tenant Advocate	3,537,633	3,745,327	(269,049)	0	3,476,278	3,527,035	50,756	1.5%
CR0 - Department of Consumer and Regulatory Affairs	21,957,700	23,201,659	(2,000,000)	0	21,201,659	23,417,700	2,216,041	10.5%
DA0 - Real Property Tax Appeals Commission	1,712,120	1,763,225	0	0	1,763,225	1,789,125	25,899	1.5%
DB0 - Department of Housing and Community Development	23,092,448	31,772,227	(20,150,000)	150,000	11,772,227	12,068,106	295,879	2.5%
DJ0 - Office of the People's Counsel	0	775,069	(125,000)	0	650,069	661,366	11,297	1.7%
EB0 - Office of the Deputy Mayor for Planning and Economic Development	12,988,026	21,782,627	(9,643,000)	100,000	12,239,627	12,454,260	214,634	1.8%
EN0 - Department of Small and Local Business Development	14,574,180	14,621,074	(2,968,309)	150,000	11,802,765	11,897,851	95,086	0.8%
HP0 - Housing Production Trust Fund Subsidy	48,317,389	39,335,078	(39,335,078)	0	0	0	0	N/A
HY0 - Housing Authority Subsidy	85,980,465	111,488,631	0	0	111,488,631	111,488,631	0	0.0%
SR0 - Department of Insurance, Securities, and Banking	200,000	0	0	0	0	0	0	N/A
ECONOMIC DEVELOPMENT AND REGULATION - Summary	317,434,997	335,806,919	(87,169,459)	400,000	249,037,460	253,679,268	4,641,809	1.9%
2 - Summary	317,434,997	335,806,919	(87,169,459)	400,000	249,037,460	253,679,268	4,641,809	1.9%



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PUBLIC SAFETY AND JUSTICE								
BN0 - Homeland Security and Emergency Management Agency	4,827,226	5,153,405	(194,662)	0	4,958,743	5,158,739	199,996	4.0%
FA0 - Metropolitan Police Department	503,649,442	510,080,108	(975,000)	0	509,105,108	517,635,287	8,530,179	1.7%
FB0 - Fire and Emergency Medical Services Department	249,618,868	256,480,742	(13,142,269)	0	243,338,473	266,974,516	23,636,043	9.7%
FD0 - Police Officers' and Fire Fighters' Retirement System	105,596,000	92,322,000	0	0	92,322,000	73,079,000	(19,243,000)	-20.8%
FH0 - Office of Police Complaints	2,599,802	2,538,132	0	0	2,538,132	2,579,951	41,819	1.6%
FI0 - Corrections Information Council	748,313	744,054	(18,000)	0	726,054	737,466	11,412	1.6%
FJ0 - Criminal Justice Coordinating Council	1,237,782	1,654,930	(485,000)	0	1,169,930	1,184,735	14,805	1.3%
FK0 - District of Columbia National Guard	5,158,673	4,810,037	0	0	4,810,037	4,853,508	43,470	0.9%
FL0 - Department of Corrections	123,995,332	143,916,904	(2,621,956)	0	141,294,948	156,573,151	15,278,203	10.8%
FO0 - Office of Victim Services and Justice Grants	28,941,300	34,016,979	(1,689,750)	0	32,327,229	32,387,809	60,580	0.2%
FQ0 - Office of the Deputy Mayor for Public Safety and Justice	1,613,365	1,596,270	0	0	1,596,270	1,625,340	29,070	1.8%
FR0 - Department of Forensic Sciences	25,744,035	26,100,720	0	0	26,100,720	26,601,313	500,593	1.9%
FS0 - Office of Administrative Hearings	9,930,032	10,135,220	0	0	10,135,220	10,323,933	188,712	1.9%
FX0 - Office of the Chief Medical Examiner	11,435,708	12,351,940	0	0	12,351,940	12,556,256	204,316	1.7%
FZ0 - DC Sentencing Commission	1,174,836	1,185,927	(71,500)	0	1,114,427	1,148,641	34,214	3.1%
MA0 - Criminal Code Reform Commission	700,405	723,873	0	0	723,873	735,506	11,633	1.6%
NS0 - Office of Neighborhood Safety and Engagement	2,114,416	5,431,411	(2,775,000)	0	2,656,411	2,697,250	40,838	1.5%
UC0 - Office of Unified Communications	32,735,550	34,112,507	(847,500)	0	33,265,007	34,741,854	1,476,847	4.4%
PUBLIC SAFETY AND JUSTICE - Summary	1,111,821,084	1,143,355,160	(22,820,637)	0	1,120,534,523	1,151,594,255	31,059,732	2.8%
3 - Summary	1,111,821,084	1,143,355,160	(22,820,637)	0	1,120,534,523	1,151,594,255	31,059,732	2.8%
PUBLIC EDUCATION SYSTEM								
CE0 - District of Columbia Public Library	59,185,900	61,815,686	(1,030,000)	0	60,785,686	61,744,916	959,230	1.6%
GA0 - District of Columbia Public Schools	785,665,583	847,735,517	0	0	847,735,517	851,108,566	3,373,049	0.4%
GC0 - District of Columbia Public Charter Schools	813,738,500	889,378,694	0	0	889,378,694	889,381,556	2,862	0.0%



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GD0 - Office of the State Superintendent of Education	164,823,836	165,661,684	(14,350,000)	0	151,311,684	152,330,910	1,019,226	0.7%
GE0 - D.C. State Board of Education	1,685,488	1,850,066	0	0	1,850,066	1,866,954	16,888	0.9%
GG0 - University of the District of Columbia Subsidy Account	78,180,000	87,353,491	(4,741,156)	0	82,612,335	82,612,335	0	0.0%
GL0 - District of Columbia State Athletics Commission	0	1,189,207	0	0	1,189,207	1,201,337	12,130	1.0%
GN0 - Non-Public Tuition	70,021,295	63,500,000	0	0	63,500,000	63,535,043	35,043	0.1%
GO0 - Special Education Transportation	91,782,335	90,038,646	0	0	90,038,646	90,583,289	544,643	0.6%
GW0 - Office of the Deputy Mayor for Education	7,519,731	17,366,423	(4,702,354)	0	12,664,069	12,714,008	49,939	0.4%
GX0 - Teachers' Retirement System	59,046,000	53,343,000	0	0	53,343,000	53,891,000	548,000	1.0%
PUBLIC EDUCATION SYSTEM - Summary	2,131,648,668	2,279,232,415	(24,823,510)	0	2,254,408,905	2,260,969,914	6,561,010	0.3%
4 - Summary	2,131,648,668	2,279,232,415	(24,823,510)	0	2,254,408,905	2,260,969,914	6,561,010	0.3%
HUMAN SUPPORT SERVICES								
AP0 - Office on Asian and Pacific Islander Affairs	854,911	871,535	0	0	871,535	882,205	10,670	1.2%
BG0 - Employees' Compensation Fund	21,708,502	24,131,582	0	0	24,131,582	25,489,860	1,358,278	5.6%
BH0 - Unemployment Compensation Fund	6,680,390	6,680,390	0	0	6,680,390	6,680,390	0	0.0%
BY0 - D.C. Office on Aging	35,605,779	38,391,428	(4,975,280)	0	33,416,148	33,607,221	191,074	0.6%
BZ0 - Mayor's Office on Latino Affairs	3,301,491	3,403,884	(400,000)	400,000	3,403,884	3,420,108	16,224	0.5%
HA0 - Department of Parks and Recreation	46,679,459	50,624,321	(310,000)	0	50,314,321	51,383,189	1,068,868	2.1%
HC0 - Department of Health	72,419,566	84,167,610	(4,148,457)	0	80,019,153	81,353,263	1,334,111	1.7%
HG0 - Office of the Deputy Mayor for Health and Human Services	1,771,896	1,782,358	0	0	1,782,358	1,806,357	23,999	1.3%
HM0 - Office of Human Rights	4,599,752	5,000,346	(70,000)	0	4,930,346	5,016,466	86,120	1.7%
HT0 - Department of Health Care Finance	712,971,710	784,276,601	(3,295,002)	0	780,981,599	874,713,320	93,731,721	12.0%
HX0 - Not-for-Profit Hospital Corp. Subsidy	0	10,000,000	0	0	10,000,000	20,000,000	10,000,000	100.0%
JA0 - Department of Human Services	364,572,879	383,496,301	(8,119,038)	0	375,377,263	384,995,386	9,618,124	2.6%
JM0 - Department on Disability Services	116,611,535	121,992,496	(1,093,000)	1,816,147	122,715,642	141,451,762	18,736,120	15.3%
JZ0 - Department of Youth Rehabilitation Services	96,885,071	94,967,697	(150,000)	0	94,817,697	95,933,010	1,115,313	1.2%



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RL0 - Child and Family Services Agency	158,633,122	161,239,197	(5,455,000)	0	155,784,197	160,641,670	4,857,473	3.1%
RM0 - Department of Behavioral Health	228,336,492	249,751,563	(1,092,000)	0	248,659,563	255,548,852	6,889,289	2.8%
VA0 - Office of Veterans' Affairs	467,213	617,442	(60,000)	0	557,442	565,751	8,309	1.5%
HUMAN SUPPORT SERVICES - Summary	1,872,099,770	2,021,394,750	(29,167,778)	2,216,147	1,994,443,119	2,143,488,811	149,045,692	7.5%
5 - Summary	1,872,099,770	2,021,394,750	(29,167,778)	2,216,147	1,994,443,119	2,143,488,811	149,045,692	7.5%
PUBLIC WORKS								
KA0 - District Department of Transportation	82,752,752	107,582,991	(980,000)	0	106,602,991	108,730,310	2,127,319	2.0%
KC0 - Washington Metropolitan Area Transit Commission	141,000	151,000	0	0	151,000	155,000	4,000	2.6%
KE0 - Washington Metropolitan Area Transit Authority	290,494,900	110,685,914	0	0	110,685,914	302,822,161	192,136,247	173.6%
KG0 - Department of Energy and Environment	18,106,136	28,950,760	(8,130,493)	0	20,820,267	21,087,205	266,938	1.3%
KT0 - Department of Public Works	139,490,123	139,780,640	(2,900,000)	0	136,880,640	142,085,749	5,205,109	3.8%
KV0 - Department of Motor Vehicles	29,800,436	30,373,427	(303,303)	0	30,070,124	30,982,193	912,069	3.0%
TC0 - Department of For-Hire Vehicles	4,095,397	5,924,444	(2,029,047)	0	3,895,397	3,895,397	0	0.0%
PUBLIC WORKS - Summary	564,880,744	423,449,176	(14,342,843)	0	409,106,333	609,758,015	200,651,682	49.0%
6 - Summary	564,880,744	423,449,176	(14,342,843)	0	409,106,333	609,758,015	200,651,682	49.0%
FINANCING AND OTHER								
DO0 - Non-Departmental	3,804,080	2,050,000	(300,000)	0	1,750,000	1,750,000	0	0.0%
DS0 - Repayment of Loans and Interest	686,968,610	735,609,550	0	0	735,609,550	809,119,389	73,509,839	10.0%
ELO - Master Equipment Lease/Purchase Program	19,254,435	11,844,303	0	0	11,844,303	11,844,303	0	0.0%
PA0 - Pay-As-You-Go Capital Fund	59,960,250	4,421,166	(250,000)	0	4,171,166	2,166,523	(2,004,643)	-48.1%
RH0 - District Retiree Health Contribution	44,500,000	46,000,000	0	0	46,000,000	49,000,000	3,000,000	6.5%
UP0 - Workforce Investments	181,575,753	51,767,472	0	0	51,767,472	0	(51,767,472)	-100.0%
ZB0 - Debt Service - Issuance Costs	8,000,000	8,000,000	0	0	8,000,000	9,000,000	1,000,000	12.5%
ZC0 - Commercial Paper Program	8,502,640	10,000,000	0	0	10,000,000	10,000,000	0	0.0%
ZH0 - Settlements and Judgments	21,824,759	21,824,759	0	0	21,824,759	38,000,000	16,175,241	74.1%



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ZZ0 - John A. Wilson Building Fund	4,082,344	4,725,659	0	0	4,725,659	4,725,659	0	0.0%
FINANCING AND OTHER - Summary	1,038,472,871	896,242,909	(550,000)	0	895,692,909	935,605,874	39,912,965	4.5%
8 - Summary	1,038,472,871	896,242,909	(550,000)	0	895,692,909	935,605,874	39,912,965	4.5%
Overall - Summary	7,716,021,344	7,852,878,825	(206,177,027)	2,771,147	7,649,472,945	8,107,343,844	457,870,900	6.0%



**Government of the District of Columbia
General Assumptions - FY 2020 Current Services Funding Level (CSFL)**

****Local Funds Only and Excluding Enterprise Funds****

General Assumptions

The following are the calculations for the general assumptions that were applied to nearly all District agencies in the FY 2020 CSFL:

1. **Fringe Benefit Rate Adjustments (By Agency)** – The Fringe Benefit rate increase (or a decrease) of the individual fringe rate for most District agencies. The Fringe rate is calculated by using a three-year average of fringe cost data; the percentage of health benefits and other benefits to total fringe; and a projection of growth in benefits.
2. **Consumer Price Index (CPI) Growth Factor** – This inflation factor is based on the seasonally adjusted CPI for the Metropolitan District of Columbia region, which is forecasted by the Office of Revenue Analysis (ORA). CPI is applied to only certain nonpersonal services categories.

GENERAL ASSUMPTIONS	DESCRIPTION	APPLICABLE CSGs	AMOUNT
Fringe Benefit Rate Adjustment	Four-year average of fringe benefit data and percent of health and other benefits.	14	2,432,346
Consumer Price Index	Inflation Factor of 2.2% for the DC Metro Region applied to applicable Contractual Services costs.	41 and 50	10,766,979
Grand Total			\$13,199,325



Government of the District of Columbia

Specific Assumptions - FY 2020 Current Services Funding Level (CSFL)

****Local Funds Only and Excluding Enterprise Funds****

Specific Assumptions

The following are the calculations for the specific assumptions that were applied only to certain Comptroller Source Groups (CSGs) within a particular agency or within specific groups of agencies:

1. **Removal of One-Time Funding** – The CSFL removes all one-time items contained within the prior year Approved Budget.
2. **Restoration of One-Time Reductions** – Where applicable, one-time budget reductions made to the prior year budget, for which the CSFL is based on, are restored.
3. **Fixed Cost Inflation Factor** – OBP calculates certain "fixed costs" using historical trends combined with a complex methodology called the Budget Appropriation Utilization Rate (BAUR). When calculating fixed costs for the Department of General Services (DGS), the BAUR methodology is used.
4. **Medicaid Growth Factor** – Based on an aggregate growth factor provided by the Department of Health Care Finance, OBP applies that growth factor to applicable expenditure budget data, which will represent the District's Local matching share of the Federal Medical Assistance Percentage for Medicaid (FMAP).
5. **Debt Service Adjustments** – Projected adjustments provided by the Office of Finance and Treasury.
6. **Operating Impact of Capital** – The projected effect of agency's capital projects or items, implemented or completed, that create a Local fund operational cost. This estimate is only applied to contractual services costs. Guidelines for the Operating Impact of the Capital Projects can be found on the Budget Formulation Documents website.
7. **Other Adjustments** – This scenario is used to capture adjustments that did not meet the criteria for all other adjustment scenario.
8. **Retro-Approved Pay Raises** – This is to show the effect of COLA adjustments on the budget, for certain agencies that have retroactively approved compensation agreements for fiscal years 2016 through 2019.
9. **Impact of FY 2020 Pay Raises** – This is to show the effect of COLA adjustments on the budget, for certain agencies that have approved compensation agreements for fiscal year 2020.

SPECIFIC ASSUMPTIONS	AMOUNT
Removal of One-Time Funding	(206,177,027)
Restoration of One-Time Reductions	2,771,147
Fixed Cost Inflation Factor	7,788,332
Medicaid Growth Factor	86,680,794
Debt Service Adjustments	74,509,839
Operating Impact of Capital	8,693,537
Other Adjustments	221,161,488
Retro-Approved Pay Raises	26,148,024
Impact of FY 2020 Pay Raises	19,689,560
Grand Total	\$241,265,694