



# CAER 2015

COMPREHENSIVE  
ANNUAL  
FINANCIAL  
REPORT



**MURIEL BOWSER**  
MAYOR

**JEFFREY S. DEWITT**  
CHIEF FINANCIAL OFFICER

GOVERNMENT OF THE  
DISTRICT OF COLUMBIA  
OFFICE OF THE  
CHIEF FINANCIAL OFFICER

**Year Ended September 30, 2015**





## STATISTICAL SECTION

### (Unaudited)

This section contains statistical tables that reflect information on financial trends, revenue capacity, debt capacity, demographics and the economy, and other data regarding the District's operations. These tables differ from the financial statements because they usually cover more than two fiscal years and may present non-accounting data.

**The Statistical Section is divided into 5 sections as follows:**

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## **1. Financial Trends**

These schedules contain trend information, which may be used to better understand how the District's financial performance and well-being have changed over time.

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Net Position By Component Last Ten Fiscal Years (accrual basis of accounting, dollars in thousands)		Exhibit S-1A									
NET POSITION		2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Governmental activities											
Net investment in capital assets		\$ 958,597	\$ 1,197,275	\$ 1,794,279	\$ 2,155,206	\$ 2,437,385	\$ 2,534,538	\$ 2,872,272	\$ 2,849,043	\$ 2,830,199	\$ 2,639,069
Restricted		987,650	1,269,708	1,156,213	852,061	1,117,560	963,694	1,057,582	1,264,682	1,195,364	1,594,809
Unrestricted		167,779	92,345	(404,959)	(505,804)	(739,720)	(527,647)	(601,284)	(632,045)	(456,827)	(134,430)
Total governmental activities net position		2,114,026	2,559,328	2,545,533	2,501,463	2,815,225	2,970,585	3,328,570	3,481,680	3,568,736	4,099,448
Business-type activities											
Net investment in capital assets		17,505	17,211	16,747	16,012	4,827	478	480	427	270	169
Restricted		347,938	375,148	374,282	304,773	233,296	226,229	229,930	241,952	260,645	312,483
Unrestricted		29,000	25,980	24,773	25,864	8,628	3,501	3,607	3,911	4,012	4,271
Total business-type activities net position		394,443	418,339	415,802	346,649	246,751	230,208	234,017	246,290	264,927	316,923
Primary government											
Net investment in capital assets		976,102	1,214,486	1,811,026	2,171,218	2,442,212	2,535,016	2,872,752	2,849,470	2,830,469	2,639,238
Restricted		1,335,588	1,644,856	1,530,495	1,156,834	1,350,856	1,189,923	1,287,512	1,506,634	1,456,009	1,907,292
Unrestricted		196,779	118,325	(380,186)	(479,940)	(731,092)	(524,146)	(597,677)	(628,134)	(452,815)	(130,159)
Total primary government net position		\$ 2,508,469	\$ 2,977,667	\$ 2,961,335	\$ 2,848,112	\$ 3,061,976	\$ 3,200,793	\$ 3,562,587	\$ 3,727,970	\$ 3,833,663	\$ 4,416,371

\* Due to the District's policy change on the recognition of personal property tax revenues, FY2010 & 2012 information had been adjusted

\*\* In FY2013, the District implemented GASB Statement No. 65 and restated the beginning net position. The effect of this restatement is not reflected in information presented for years prior to FY2013.

\*\*\* In FY2015, the District implemented GASB Statement No. 68 and restated the beginning net position. The effect of this restatement is not reflected in information presented for years prior to FY2015.

Source: Information was extracted from Exhibit 1-a, Statement of Net Position, Page 44.

# Changes in Net Position Last Ten Fiscal Years

(accrual basis of accounting, dollars in thousands)

Exhibit S-1B

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Governmental activities</b>					*			**		***
<b>Expenses</b>										
Governmental direction and support	\$ 574,097	\$ 787,392	\$ 834,694	\$ 878,219	\$ 871,240	\$ 783,557	\$ 987,978	\$ 993,774	\$ 929,313	\$ 912,698
Economic development and regulation	391,203	509,874	499,644	470,567	374,149	370,592	353,618	460,082	416,670	474,493
Public safety and justice	1,124,896	1,264,715	1,384,517	1,407,166	1,563,505	1,521,863	1,490,423	1,497,016	1,568,899	1,715,161
Public education system	1,486,112	1,589,652	1,787,635	1,937,238	1,989,518	2,086,722	2,113,955	2,224,948	2,221,519	2,558,644
Human support services	2,967,372	2,992,805	3,285,325	3,598,570	3,677,405	3,889,812	3,925,613	4,086,722	4,336,730	4,484,943
Public works	351,917	481,702	586,649	553,233	497,027	489,304	587,002	603,423	651,221	705,766
Public transportation	187,615	198,484	214,905	230,499	243,668	257,703	221,339	284,851	309,436	335,703
Interest on long-term debt	269,725	281,918	293,339	336,536	324,319	356,164	397,216	382,530	396,754	404,130
Total governmental activities expenses	7,352,937	8,106,542	8,886,708	9,412,028	9,540,831	9,755,717	10,077,144	10,533,344	10,830,542	11,591,538
<b>Program revenues</b>										
Charges for services, fees, fines & forfeitures:										
Economic development and regulation	94,487	102,230	111,105	105,148	112,074	126,407	134,410	136,436	146,067	167,841
Public works	146,628	151,957	206,771	196,119	219,005	228,287	191,960	170,810	189,566	165,931
Others	84,298	80,790	61,273	98,211	118,943	135,407	211,033	223,969	165,753	205,189
Operating grants & contributions	2,155,035	2,309,495	2,178,275	2,813,568	3,321,671	3,343,747	3,190,038	3,277,118	3,368,565	3,464,746
Capital grants & contributions	119,715	130,557	175,841	180,602	259,277	172,964	261,411	270,813	178,218	224,891
Total governmental activities program revenues	2,600,163	2,775,029	2,733,265	3,393,648	4,030,970	4,006,812	3,988,852	4,079,146	4,048,169	4,228,598
<b>Net expenses</b>	(4,752,774)	(5,331,513)	(6,153,443)	(6,018,380)	(5,509,861)	(5,748,905)	(6,088,292)	(6,454,198)	(6,782,373)	(7,362,940)
<b>General revenues</b>										
Taxes:										
Property taxes	1,272,998	1,545,325	1,787,365	1,951,345	1,881,733	1,803,691	1,945,071	2,012,788	2,118,198	2,315,693
Sales and use taxes	1,004,471	1,056,780	1,101,859	1,052,011	1,081,005	1,121,257	1,218,576	1,247,374	1,282,573	1,425,525
Income and franchise taxes	1,591,483	1,736,361	1,755,894	1,478,068	1,434,131	1,656,283	1,956,590	2,094,179	2,094,754	2,316,727
Gross receipts taxes	278,453	302,768	302,873	315,976	295,531	279,002	319,036	345,852	389,539	361,293
Other taxes	390,542	498,198	413,401	261,909	264,959	403,199	404,066	400,308	423,354	528,866
Investment earnings	73,207	124,420	95,847	28,242	19,156	6,122	21,944	6,071	6,810	5,855
Miscellaneous	431,182	456,425	458,469	530,847	447,368	563,400	514,590	580,097	499,235	406,914
Special items	-	(8,838)	153,640	287,137	266,942	-	-	-	-	-
Transfers	73,800	65,376	70,300	68,775	96,624	71,311	66,404	68,314	54,966	55,586
Total governmental activities general revenues	5,116,136	5,776,815	6,139,648	5,974,310	5,787,449	5,904,265	6,446,277	6,754,983	6,869,429	7,416,459
<b>Change in net position --- governmental activities</b>	\$ 363,362	\$ 445,302	\$ (13,795)	\$ (44,070)	\$ 277,588	\$ 155,360	\$ 357,985	\$ 300,785	\$ 87,056	\$ 53,519

(Continued)

Statistical Section

Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting, dollars in thousands)

Exhibit S-1B  
(Continued)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
					*			**		***
<b>Business activities</b>										
<b>Expenses</b>										
Lottery and games	\$ 193,907	\$ 192,336	\$ 182,981	\$ 176,625	\$ 163,393	\$ 169,526	\$ 183,185	\$ 173,927	\$ 161,144	\$ 156,762
Unemployment compensation	102,749	99,920	150,237	370,775	480,976	408,997	344,913	255,645	160,403	119,267
Nursing home services	35,434	37,556	40,837	44,601	18,817	4,555	-	-	-	-
Total business-type activities expenses	332,090	329,812	374,055	592,001	663,186	583,078	528,098	429,572	321,547	276,029
<b>Program revenues</b>										
Charges for services, fees, fines & forfeitures:										
Lottery and games	266,391	256,824	252,721	245,370	230,159	231,749	249,675	242,460	216,040	212,495
Nursing home services	29,154	31,849	37,435	43,424	19,991	4,135	-	-	-	-
Operating grants & contributions	14,825	18,358	21,191	36,985	36,998	34,968	27,945	32,790	9,766	14,561
Total business-type activities program revenues	310,370	307,031	311,347	325,779	287,148	270,852	277,620	275,250	225,806	227,056
<b>Net expenses</b>	(21,720)	(22,781)	(62,708)	(266,222)	(376,038)	(312,226)	(250,478)	(154,322)	(95,741)	(48,973)
<b>General revenues</b>										
Taxes:										
Other taxes	95,888	90,117	92,733	94,622	129,471	128,875	133,618	131,025	141,760	148,889
Investment earnings	19,321	20,841	21,317	19,061	13,584	11,764	8,517	7,723	7,340	7,666
Miscellaneous	710	1,095	16,355	152,161	229,709	226,355	178,556	96,161	20,244	-
Transfers	(73,800)	(65,376)	(70,300)	(68,775)	(96,624)	(71,311)	(66,404)	(68,314)	(54,966)	(55,586)
Total business-type activities general revenues	42,119	46,677	60,105	197,069	276,140	295,683	254,287	166,595	114,378	100,969
<b>Change in net position --- business-type activities</b>	\$ 20,399	\$ 23,896	\$ (2,603)	\$ (69,153)	\$ (99,898)	\$ (16,543)	\$ 3,809	\$ 12,273	\$ 18,637	\$ 51,996
<b>Total primary government</b>										
<b>Expenses</b>	\$ 7,685,027	\$ 8,436,354	\$ 9,260,763	\$ 10,004,029	\$ 10,204,017	\$ 10,338,795	\$ 10,605,242	\$ 10,962,916	\$ 11,152,089	\$ 11,867,567
<b>Program revenues</b>	2,910,533	3,082,060	3,044,612	3,719,427	4,318,118	4,277,664	4,266,472	4,354,396	4,273,975	4,455,654
<b>Net expenses</b>	(4,774,494)	(5,354,294)	(6,216,151)	(6,284,602)	(5,885,899)	(6,061,131)	(6,338,770)	(6,608,520)	(6,878,114)	(7,411,913)
<b>General revenues</b>	5,158,255	5,823,492	6,199,753	6,171,379	6,063,589	6,199,948	6,700,564	6,921,578	6,983,807	7,517,428
<b>Change in net position --- primary government</b>	\$ 383,761	\$ 469,198	\$ (16,398)	\$ (113,223)	\$ 177,690	\$ 138,817	\$ 361,794	\$ 313,058	\$ 105,693	\$ 105,515

\* Due to the District's policy change on the recognition of personal property tax revenues, FY2010 information had been adjusted

\*\* In FY2013, the District implemented GASB Statement No. 65 and restated the beginning net position. The effect of this restatement is not reflected in information presented for years prior to FY2013.

\*\*\* In FY2015, the District implemented GASB Statement No. 68 and restated the beginning net position. The effect of this restatement is not reflected in information presented for years prior to FY2015.

Source: Information was extracted from Exhibit 1-b, Statement of Activities, Page 45.



## Exhibit S-1C

## Fund Balances, Governmental Funds

## Last Ten Fiscal Years

(modified accrual basis of accounting, dollars in thousands)

	2006	2007	2008	2009	2010
<b>General Fund</b>					
Reserved	\$ 1,045,560	\$ 1,135,459	\$ 957,977	\$ 703,694	\$ 836,181
Unreserved	389,582	358,541	286,745	216,789	94,588
<b>Total general fund</b>	<b>\$ 1,435,142</b>	<b>\$ 1,494,000</b>	<b>\$ 1,244,722</b>	<b>\$ 920,483</b>	<b>\$ 930,769</b>
<b>All other governmental funds</b>					
Reserved, reported in:					
Special revenue funds	\$ 321,878	\$ 460,556	\$ 465,229	\$ 507,678	\$ 555,476
Capital project funds	732,602	835,024	629,805	417,212	137,922
Unreserved, reported in:					
Capital project funds	-	-	-	-	-
<b>Total all other governmental funds</b>	<b>\$ 1,054,480</b>	<b>\$ 1,295,580</b>	<b>\$ 1,095,034</b>	<b>\$ 924,890</b>	<b>\$ 693,398</b>

In FY 2011, the District implemented GASB Statement #54; presentation is not comparable to prior years.

	2011	2012	2013	2014	2015
<b>General Fund</b>					
Nonspendable	\$ 18,465	\$ 20,357	\$ 16,015	\$ 25,668	\$ 12,734
Restricted	756,650	856,277	976,071	983,011	1,026,396
Committed	256,287	595,008	659,567	744,649	1,047,105
Assigned	73,492	34,879	97,275	120,331	80,827
Unassigned	-	-	-	-	-
<b>Total general fund</b>	<b>\$ 1,104,894</b>	<b>\$ 1,506,521</b>	<b>\$ 1,748,928</b>	<b>\$ 1,873,659</b>	<b>\$ 2,167,062</b>
<b>All other governmental funds</b>					
Nonspendable	\$ -	\$ -	\$ -	\$ 9,736	\$ 3,752
Restricted	621,740	541,642	717,664	639,604	821,872
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	(116,269)	-	(114,248)	-
<b>Total all other governmental funds</b>	<b>\$ 621,740</b>	<b>\$ 425,373</b>	<b>\$ 717,664</b>	<b>\$ 535,092</b>	<b>\$ 825,624</b>

\* Due to the District's policy change on the recognition of personal property tax revenues, FY2010 information has been adjusted.  
Source: Information was extracted from Exhibit 2-a, Balance Sheet - Governmental Funds, Page 46.

**Changes in Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting, dollars in thousands)*

Exhibit S-1D

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>REVENUES</b>										
Taxes	\$ 4,472,845	\$ 5,146,007	\$ 5,333,118	\$ 5,042,487	\$ 4,956,910	\$ 5,260,486	\$ 5,833,054	\$ 6,128,210	\$ 6,325,257	\$ 6,988,738
Fines and forfeits	112,919	101,971	99,452	106,169	128,473	129,448	185,771	178,708	143,124	129,283
Licenses and permits	81,222	89,072	94,988	91,230	86,951	102,769	99,300	105,081	102,242	119,658
Charges for services	131,273	143,934	184,709	202,079	234,598	257,884	252,332	247,426	256,020	290,020
Investment earnings	73,206	124,420	95,847	28,242	19,156	5,789	21,728	6,608	6,810	5,855
Miscellaneous	489,067	444,262	457,747	524,046	447,365	549,006	514,694	511,582	552,455	414,500
Federal contributions	362,075	440,962	433,206	573,446	670,186	617,845	554,979	555,038	519,846	554,342
Operating grants	1,912,675	1,999,090	1,920,910	2,420,724	2,910,762	2,898,866	2,896,470	2,992,893	3,026,937	3,135,295
<b>Total revenues</b>	<b>7,635,282</b>	<b>8,489,718</b>	<b>8,619,977</b>	<b>8,988,423</b>	<b>9,454,401</b>	<b>9,822,093</b>	<b>10,358,328</b>	<b>10,725,546</b>	<b>10,932,691</b>	<b>11,637,691</b>
<b>EXPENDITURES</b>										
Governmental direction and support	611,620	651,974	695,175	672,463	657,935	698,117	787,331	810,803	920,513	1,027,473
Economic development and regulation	348,091	444,508	461,707	405,140	388,424	351,814	318,266	383,143	411,812	448,244
Public safety and justice	1,133,800	1,241,684	1,369,907	1,381,873	1,546,473	1,517,640	1,469,727	1,513,469	1,521,196	1,521,196
Public education system	1,439,510	1,541,194	1,716,701	1,850,200	1,904,023	1,943,438	1,980,384	2,084,613	2,128,137	2,246,209
Human support services	2,952,637	2,975,821	3,222,979	3,485,267	3,669,367	3,823,317	3,881,043	4,042,204	4,261,400	4,438,448
Public works	184,200	329,942	416,982	388,713	318,590	265,750	342,215	287,598	329,355	354,686
Public transportation	187,615	198,484	214,905	230,499	243,668	257,703	221,339	284,851	309,436	335,703
Debt service:										
Principal	205,654	232,389	251,998	277,523	209,746	211,696	217,645	254,312	306,498	301,001
Interest and other charges	225,195	258,769	287,354	292,484	300,123	333,872	375,461	410,020	422,450	421,549
Fiscal charges	31,958	15,095	25,330	19,659	64,532	14,296	15,447	8,640	4,895	8,311
Total debt service	462,807	506,253	564,682	589,666	574,401	559,864	608,553	672,972	733,843	730,861
<b>Subtotal expenditures</b>	<b>7,320,280</b>	<b>7,889,860</b>	<b>8,663,038</b>	<b>9,003,821</b>	<b>9,302,881</b>	<b>9,417,643</b>	<b>9,608,858</b>	<b>10,079,653</b>	<b>10,609,966</b>	<b>11,102,820</b>
Capital outlay	901,204	1,024,541	1,390,415	1,130,971	1,359,488	1,189,356	1,152,943	1,208,481	1,123,073	1,196,394
<b>Total expenditures</b>	<b>8,221,484</b>	<b>8,914,401</b>	<b>10,053,453</b>	<b>10,134,792</b>	<b>10,662,369</b>	<b>10,606,999</b>	<b>10,761,801</b>	<b>11,288,134</b>	<b>11,733,039</b>	<b>12,299,214</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>(586,202)</b>	<b>(424,683)</b>	<b>(1,433,476)</b>	<b>(1,146,369)</b>	<b>(1,207,968)</b>	<b>(784,906)</b>	<b>(403,473)</b>	<b>(562,588)</b>	<b>(800,348)</b>	<b>(661,523)</b>
<b>OTHER FINANCING SOURCES (USES)</b>										
Debt issuance	1,342,612	610,580	664,105	491,645	750,298	745,025	439,370	833,286	597,230	1,034,252
Refunding debt issuance	116,475	251,155	675,895	580,140	835,010	63,860	608,210	25,005	475,305	231,255
Premium on sale of bonds	39,944	16,063	36,282	50,198	89,505	24,711	124,679	154,681	85,679	155,540
Payment to escrow agent	(136,137)	(264,334)	(675,385)	(607,640)	(855,011)	(63,335)	(679,843)	(28,929)	(503,439)	(256,765)
Equipment financing program	30,167	42,471	36,479	62,068	34,162	45,801	49,463	41,016	31,716	25,590
Transfers in	685,206	694,229	477,829	447,639	429,033	302,059	353,087	364,563	331,676	358,736
Transfers out	(611,406)	(628,853)	(407,529)	(378,864)	(332,409)	(230,748)	(286,683)	(296,249)	(276,710)	(303,150)
Sale of capital assets	-	12,168	726	6,800	-	-	450	3,913	1,050	-
<b>Total other financing sources</b>	<b>1,466,861</b>	<b>733,479</b>	<b>808,402</b>	<b>651,986</b>	<b>950,588</b>	<b>887,373</b>	<b>608,733</b>	<b>1,097,286</b>	<b>742,507</b>	<b>1,245,458</b>
Special items	-	(8,838)	175,250	-	-	-	-	-	-	-
<b>Net change in fund balances</b>	<b>\$ 880,659</b>	<b>\$ 299,958</b>	<b>\$ (449,824)</b>	<b>\$ (494,383)</b>	<b>\$ (257,380)</b>	<b>\$ 102,467</b>	<b>\$ 205,260</b>	<b>\$ 534,698</b>	<b>\$ (57,841)</b>	<b>\$ 583,935</b>
Total capitalized expenditures										
<b>Debt service as a percentage of noncapital expenditures</b>	<b>\$ 771,069</b>	<b>\$ 857,739</b>	<b>\$ 1,402,291</b>	<b>\$ 1,222,453</b>	<b>\$ 1,455,655</b>	<b>\$ 936,823</b>	<b>\$ 999,605</b>	<b>\$ 925,053</b>	<b>\$ 893,504</b>	<b>\$ 905,635</b>
	5.78%	6.10%	6.23%	6.40%	5.54%	5.64%	6.08%	6.41%	6.72%	6.34%

\* Due to the District's policy change on the recognition of personal property tax revenues, FY2010 information has been adjusted.

Source: Information was extracted from Exhibit 2-b, Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds, Page 47.

**Tax Revenues by Source, Governmental Funds**  
**Last Ten Fiscal Years**  
*(modified accrual basis of accounting, dollars in thousands)*

Exhibit S-1E

Fiscal Year	Property Tax		Rental	Sales and Use	Income and Franchise	Gross Receipts	Other Taxes	Total
	Real	Personal						
2006	\$ 1,163,598	\$ 55,548	\$ 22,336	\$ 970,885	\$ 1,591,483	\$ 278,453	\$ 390,542	\$ 4,472,845
2007	1,452,267	67,394	32,239	1,056,780	1,736,361	302,768	498,198	5,146,007
2008	1,666,315	59,690	33,086	1,101,859	1,755,894	302,873	413,401	5,333,118
2009	1,832,748	69,163	32,612	1,052,011	1,478,068	315,976	261,909	5,042,487
2010	1,790,519	56,501 *	34,264 **	1,081,005	1,434,131	295,531	264,959	4,956,910
2011	1,715,069	52,696	32,980	1,121,257	1,656,283	279,002	403,199	5,260,486
2012	1,843,918	55,734	35,134	1,218,576	1,956,590	319,036	404,066	5,833,054
2013	1,940,169	54,878	45,450	1,247,374	2,094,179	345,852	400,308	6,128,210
2014	2,037,905	55,413	41,719	1,282,573	2,094,754	389,539	423,354	6,325,257
2015	2,219,859	57,225	79,243	1,425,525	2,316,727	361,293	528,866	6,988,738

\* Due to the District's policy change on the recognition of personal property tax revenues, FY2010 information has been adjusted

\*\* Corrected to reflect proper classification

Source: Information was extracted from Exhibit 2-b, Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds, Page 47.



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