GOVERNMENT OF THE DISTRICT OF COLUMBIA

OFFICE OF THE CHIEF FINANCIAL OFFICER



Natwar M. Gandhi Chief Financial Officer

NOV - 9 2012

The Honorable Vincent C. Gray Mayor of the District of Columbia 1350 Pennsylvania Avenue, N.W., Suite 600 Washington, D.C. 20004

The Honorable Phil Mendelson Chairman Council of the District of Columbia 1350 Pennsylvania Avenue, N.W., Suite 504 Washington, D.C. 20004

SUBJECT: FY 2014 Current Services Funding Level Budget

Dear Mayor Gray and Chairman Mendelson:

I am pleased to transmit to you the FY 2014 Current Services Funding Level (CSFL) budget. The CSFL is a representation of the Local funds cost of operating District agencies in FY 2014 at the FY 2013 service levels without consideration for any new policy decisions.

The FY 2014 CSFL is \$6,045.8 million. The gap between the CSFL and the FY 2014 projected resources of \$5,966.5 million is \$79.3 million. If Workforce Investments funding were included, as it was in the FY 2013 Financial Plan for FY 2014, the gap would increase to \$107.3 million.

Please see the following attachments:

- Attachment A: FY 2012 Approved Budget, FY 2013 Approved Recurring Budget, and FY 2014 Current Services Funding Level By Appropriation Title
- Attachment B: General Assumptions FY 2014 Current Services Funding Level
- Attachment C: Specific Assumptions FY 2014 Current Services Funding Level
- Attachment D: FY 2014 Current Services Funding Level Major Cost Drivers (Changes from FY 2013 Recurring Local Budget)

I hope this document will assist the Mayor and the Council with your decisions in developing the FY 2014 budget. Please do not hesitate to contact me if you have any questions or concerns.

Sincerely,

Natwar M. Gandhi Chief Financial Officer

Enclosures

cc: Members of the Council of the District of Columbia

Allen Y. Lew, City Administrator

Jennifer Budoff, Budget Director, Council of the District of Columbia

Eric Goulet, Deputy Chief of Staff and Budget Director, Mayor's Office of Budget and Finance

Angell Jacobs, Chief of Staff, Office of the Chief Financial Officer

Gordon McDonald, Deputy Chief Financial Officer, Office of Budget and Planning

FY 2014 Budget Gap

(\$ in millions)

FY	2014	Local	Rev	enue
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FY 2014 Local revenue estimate (September 2012 estimate)	\$5,957.0	
Financial Plan Items		
Bond Issuance Costs	6.0	
Indirect Cost Recovery (IDCR)	3.5	
Subtotal, Financial Plan items	\$9.5	
FY 2014 Total Revenue		\$5,966.5
FY 2014 Current Services Funding Level		\$6,045.8
INITIAL FUNDING GAP (Under Current Law):		(\$79.3)
Memo: Increase of FY 2014 CSFL over FY 2013 Recurring:		3.2%

Workforce Investments
(policy decision included in the Financial Plan but not the CSFL)

ADJUSTED GAP
(\$107.3)

AGENCY	FY 2012 APPROVED BUDGET	FY 2013 APPROVED BUDGET	REMOVAL OF ONE-TIME FUNDING	FY 2013 APPROVED RECURRING BUDGET	FY 2014 CSFL	FY 2013 RECURRING BUDGET vs FY 2014 CSFL	% Change
GOVERNMENTAL DIRECTION AND SUPPORT							
AA0 - Office of the Mayor	8,259,044	8,435,479	0	8,435,479	8,511,553	76,073	0.9%
AB0 - Council of the District of Columbia	19,026,085	21,006,559	(403,000)	20,603,559	20,799,048	195,489	0.9%
AC0 - Office of the District of Columbia Auditor	3,686,233	3,950,981	0	3,950,981	3,911,082	(39,899)	-1.0%
AD0 - Office of the Inspector General	13,047,532	13,308,492	0	13,308,492	13,464,738	156,247	1.2%
AE0 - Office of the City Administrator	3,283,292	3,401,249	(50,000)	3,351,249	3,382,612	31,362	0.9%
AF0 - Contract Appeals Board	796,107	1,051,447	0	1,051,447	1,059,490	8,043	0.8%
AG0 - District of Columbia Board of Ethics and Government Accountability	350,000	979,000	0	979,000	986,568	7,568	0.8%
AM0 - Department of General Services	205,426,038	244,338,238	0	244,338,238	283,190,443	38,852,206	15.9%
AS0 - Office of Finance and Resource Management	19,068,004	19,373,140	0	19,373,140	20,164,604	791,464	4.1%
AT0 - Office of the Chief Financial Officer	94,641,610	100,305,798	(1,508,000)	98,797,798	100,596,599	1,798,802	1.8%
BA0 - Office of the Secretary	2,206,289	2,245,931	0	2,245,931	2,265,909	19,978	0.9%
BE0 - D. C. Department of Human Resources	7,270,353	7,536,269	0	7,536,269	7,604,801	68,532	0.9%
CB0 - Office of the Attorney General for the District of Columbia	56,660,723	58,687,900	0	58,687,900	59,292,032	604,132	1.0%
CG0 - Public Employee Relations Board	950,866	1,151,005	0	1,151,005	1,162,066	11,061	1.0%
CH0 - Office of Employee Appeals	1,359,735	1,468,441	0	1,468,441	1,479,993	11,553	0.8%
CJ0 - Office of Campaign Finance	1,313,024	2,601,045	0	2,601,045	2,628,515	27,470	1.1%
DL0 - Board of Elections and Ethics	4,267,635	5,811,956	(1,684,750)	4,127,206	4,171,930	44,724	1.1%
DX0 - Advisory Neighborhood Commissions	889,414	893,680	0	893,680	895,378	1,698	0.2%
EA0 - Metropolitan Washington Council of Governments	395,943	407,943	0	407,943	407,943	0	0.0%
JR0 - Office of Disability Rights	952,183	970,137	0	970,137	980,077	9,940	1.0%
PO0 - Office of Contracting and Procurement	8,697,582	8,970,555	0	8,970,555	9,049,563	79,007	0.9%
RJ0 - Medical Liability Captive INS Agency	2,584,114	2,429,757	0	2,429,757	2,488,071	58,314	2.4%
RK0 - D. C. Office of Risk Management	2,727,602	2,961,531	0	2,961,531	2,997,145	35,614	1.2%
TO0 - Office of the Chief Technology Officer	34,248,874	39,974,021	0	39,974,021	44,773,522	4,799,501	12.0%

AGENCY	FY 2012 APPROVED BUDGET	FY 2013 APPROVED BUDGET	REMOVAL OF ONE-TIME FUNDING	FY 2013 APPROVED RECURRING BUDGET	FY 2014 CSFL	FY 2013 RECURRING BUDGET vs FY 2014 CSFL	% Change
Total, GOVERNMENTAL DIRECTION AND SUPPORT	492,108,283	552,260,552	(3,645,750)	548,614,802	596,263,681	47,648,879	8.7%
ECONOMIC DEVELOPMENT AND REGULATION							
BD0 - Office of Planning	6,245,906	6,558,587	(200,000)	6,358,587	6,409,643	51,056	0.8%
BJ0 - Office of Zoning	2,543,588	2,596,137	0	2,596,137	2,627,758	31,622	1.2%
BX0 - Commission on Arts and Humanities	3,919,656	11,089,642	(6,800,000)	4,289,642	4,307,016	17,374	0.4%
CF0 - Department of Employment Services	40,653,754	47,456,750	0	47,456,750	47,715,591	258,842	0.5%
CQ0 - Office of the Tenant Advocate	1,923,771	2,063,971	0	2,063,971	2,093,106	29,135	1.4%
CR0 - Department of Consumer and Regulatory Affairs	10,040,581	16,365,311	(20,000)	16,345,311	17,254,109	908,798	5.6%
DA0 - Board of Real Property Assessments and Appeals	1,631,000	1,663,264	0	1,663,264	1,684,101	20,837	1.3%
DB0 - Department of Housing and Community Development	12,221,301	12,591,210	(2,512,000)	10,079,210	10,118,937	39,726	0.4%
EB0 - Office of the Deputy Mayor for Planning and Economic Development	8,239,255	11,753,464	(700,000)	11,053,464	11,209,794	156,330	1.4%
EN0 - Department of Small and Local Business Development	4,852,170	5,276,440	0	5,276,440	5,318,370	41,930	0.8%
HP0 - Housing Production Trust Fund Subsidy	0	15,000,000	(15,000,000)	0	0	0	N/A
HY0 - Housing Authority Subsidy	4,000,000	14,213,276	0	14,213,276	14,213,276	0	0.0%
LQ0 - Alcoholic Beverage Regulation Administration	279,313	0	0	0	0	0	N/A
TK0 - Office of Motion Picture and Television Development	671,078	784,450	0	784,450	794,320	9,870	1.3%
Total, ECONOMIC DEVELOPMENT AND REGULATION	97,221,373	147,412,502	(25,232,000)	122,180,502	123,746,022	1,565,520	1.3%
PUBLIC SAFETY AND JUSTICE							
BN0 - Homeland Security and Emergency Management Agency	1,829,039	2,006,892	0	2,006,892	2,026,818	19,925	1.0%
FA0 - Metropolitan Police Department	442,071,368	462,390,328	(4,224,000)	458,166,328	462,534,036	4,367,708	1.0%
FB0 - Fire and Emergency Medical Services Department	193,902,438	197,853,728	0	197,853,728	199,171,830	1,318,102	0.7%
FD0 - Police Officers' and Fire Fighters' Retirement System	116,700,000	96,314,000	0	96,314,000	96,314,000	0	0.0%
FH0 - Office of Police Complaints	2,051,138	2,091,473	0	2,091,473	2,110,487	19,014	0.9%
FJ0 - Criminal Justice Coordinating Council	195,476	448,969	0	448,969	456,265	7,296	1.6%
FK0 - District of Columbia National Guard	2,270,075	2,796,346	0	2,796,346	3,805,118	1,008,771	36.1%

AGENCY	FY 2012 APPROVED BUDGET	FY 2013 APPROVED BUDGET	REMOVAL OF ONE-TIME FUNDING	FY 2013 APPROVED RECURRING BUDGET	FY 2014 CSFL	FY 2013 RECURRING BUDGET vs FY 2014 CSFL	% Change
FL0 - Department of Corrections	115,294,231	117,148,138	(910,000)	116,238,138	117,911,381	1,673,242	1.4%
FQ0 - OFFICE OF DEPUTY MAYOR FOR PS & JUSTICE	8,161,191	11,144,403	(2,100,000)	9,044,403	9,131,086	86,683	1.0%
FR0 - Department Of Forensic Sciences	0	8,504,835	0	8,504,835	8,592,516	87,680	1.0%
FS0 - Office of Administrative Hearings	7,636,805	7,962,089	0	7,962,089	8,032,301	70,211	0.9%
FV0 - Forensic Laboratory Technician Training Program	1,550,554	0	0	0	0	0	N/A
FX0 - Office of the Chief Medical Examiner	7,569,313	7,834,365	0	7,834,365	7,905,478	71,113	0.9%
FZ0 - District of Columbia Sentencing and Criminal Code Revision Commission	887,659	1,388,813	. 0	1,388,813	1,406,557	17,743	1.3%
UC0 - Office of Unified Communications	26,536,138	26,714,501	0	26,714,501	26,931,235	216,734	0.8%
Total, PUBLIC SAFETY AND JUSTICE	926,655,426	944,598,881	(7,234,000)	937,364,881	946,329,106	8,964,225	1.0%
PUBLIC EDUCATION SYSTEM							
CE0 - District of Columbia Public Library	34,465,452	42,026,849	(2,500,000)	39,526,849	42,100,561	2,573,711	6.5%
GA0 - District of Columbia Public Schools	611,817,320	646,175,908	(200,000)	645,975,908	658,897,966	12,922,058	2.0%
GB0 - Public Charter School Board	1,076,000	1,076,000	0	1,076,000	1,076,000	0	0.0%
GC0 - Public Charter Schools	483,667,241	535,363,520	0	535,363,520	546,070,790	10,707,270	2.0%
GD0 - Office of the State Superintendent of Education	90,855,933	95,740,270	(3,310,000)	92,430,270	92,918,845	488,574	0.5%
GG0 - University of the District of Columbia Subsidy Account	64,181,000	64,954,620	0	64,954,620	66,690,620	1,736,000	2.7%
GN0 - Non-Public Tuition	150,236,796	109,940,506	. 0	109,940,506	109,957,160	16,654	0.0%
GO0 - Special Education Transportation	88,760,336	91,190,275	0	91,190,275	91,318,096	127,821	0.1%
GW0 - Deputy Mayor for Education	1,912,273	2,302,857	(500,000)	1,802,857	1,826,134	23,277	1.3%
GX0 - Teachers' Retirement System	3,000,000	6,407,000	0	6,407,000	6,407,000	0	0.0%
Total, PUBLIC EDUCATION SYSTEM	1,529,972,351	1,595,177,806	(6,510,000)	1,588,667,806	1,617,263,173	28,595,367	1.8%
HUMAN SUPPORT SERVICES							
AP0 - Office on Asian and Pacific Islander Affairs	767,921	780,168	0	780,168	785,382	5,214	0.7%
BG0 - Employees' Compensation Fund	19,657,685	19,821,822	0	19,821,822	20,021,412	199,590	1.0%
BH0 - Unemployment Compensation Fund	6,512,000	6,512,000	0	6,512,000	14,833,333	8,321,333	127.8%

AGENCY	FY 2012 APPROVED BUDGET	FY 2013 APPROVED BUDGET	REMOVAL OF ONE-TIME FUNDING	FY 2013 APPROVED RECURRING BUDGET	FY 2014 CSFL	FY 2013 RECURRING BUDGET vs FY 2014 CSFL	% Change
BY0 - D. C. Office on Aging	16,067,591	16,619,722	0	16,619,722	16,698,090	78,368	0.5%
BZ0 - Office of Latino Affairs	2,665,556	2,684,852	0	2,684,852	2,694,665	9,813	0.4%
HA0 - Department of Parks and Recreation	32,173,963	34,067,390	0	34,067,390	34,391,413	324,023	1.0%
HC0 - Department of Health	90,672,177	88,378,588	0	88,378,588	89,056,577	677,990	0.8%
HG0 - Deputy Mayor for Health and Human Services	698,000	597,471	0	597,471	603,004	5,533	0.9%
HM0 - Office of Human Rights	2,147,999	2,192,757	0	2,192,757	2,212,701	19,944	0.9%
HT0 - Department of Health Care Finance	647,209,437	689,033,542	0	689,033,542	723,539,713	34,506,171	5.0%
JA0 - Department of Human Services	164,426,125	166,059,694	0	166,059,694	170,775,361	4,715,667	2.8%
JM0 - Department on Disability Services	53,343,666	54,375,694	0	54,375,694	54,876,193	500,499	0.9%
JY0 - Children and Youth Investment Collaborative	3,000,000	3,000,000	0	3,000,000	3,000,000	0	0.0%
JZ0 - Department of Youth Rehabilitation Services	106,898,990	106,383,989	(132,000)	106,251,989	106,743,625	491,636	0.5%
RL0 - Child and Family Services Agency	191,596,117	191,153,495	(368,300)	190,785,195	191,445,035	659,841	0.3%
RM0 - Department of Mental Health	157,512,115	167,877,172	(1,000,000)	166,877,172	169,019,571	2,142,399	1.3%
VA0 - Office of Veterans' Affairs	372,714	381,907	0	381,907	386,217	4,310	1.1%
Total, HUMAN SUPPORT SERVICES	1,495,722,055	1,549,920,262	(1,500,300)	1,548,419,962	1,601,082,294	52,662,332	3.4%
PUBLIC WORKS							
KA0 - Department of Transportation	118,878,897	65,182,139	(252,000)	64,930,139	68,507,807	3,577,668	5.5%
KC0 - Washington Metropolitan Area Transit Commission	125,706	125,706	0	125,706	125,706	0	0.0%
KE0 - Washington Metropolitan Area Transit Authority	134,816,826	199,156,220	0	199,156,220	201,008,372	1,852,153	0.9%
KG0 - District Department of the Environment	16,157,000	14,796,308	0	14,796,308	14,897,813	101,505	0.7%
KT0 - Department of Public Works	97,219,210	104,047,190	0	104,047,190	105,832,972	1,785,781	1.7%
KV0 - Department of Motor Vehicles	24,785,810	24,329,622	(100,000)	24,229,622	24,926,524	696,902	2.9%
TC0 - D.C. Taxicab Commission	1,069,132	0	0	. 0	0	0	N/A
Total, PUBLIC WORKS	393,052,581	407,637,185	(352,000)	407,285,185	415,299,194	8,014,009	2.0%

AGENCY	FY 2012 APPROVED BUDGET	FY 2013 APPROVED BUDGET	REMOVAL OF ONE-TIME FUNDING	FY 2013 APPROVED RECURRING BUDGET	FY 2014 CSFL	FY 2013 RECURRING BUDGET vs FY 2014 CSFL	% Change
CP0 - Certificate of Participation	32,533,738	32,541,713	0	32,541,713	24,619,294	(7,922,419)	-24.3%
DO0 - Non-Departmental	2,000,000	9,000,000	(7,000,000)	2,000,000	2,000,000	0	0.0%
DS0 - Repayment of Loans and Interest	438,072,386	462,877,282	0	462,877,282	517,761,784	54,884,502	11.9%
ELO - Master Equipment Lease/Purchase Program	53,617,192	50,035,750	0	50,035,750	40,285,177	(9,750,573)	-19.5%
EZ0 - Convention Center Transfer-Dedicated Taxes	0	3,000,000	0	3,000,000	3,000,000	0	0.0%
PA0 - Pay-As-You-Go Capital Fund	0	4,270,000	(4,270,000)	0	0	0	N/A
RH0 - District Retiree Health Contribution	109,800,000	107,800,000	0	107,800,000	107,800,000	0	0.0%
SM0 - Schools Modernization Fund	8,620,713	8,625,713	0	8,625,713	11,862,513	3,236,800	37.5%
SV0 - Emergency and Contingency Reserve Funds	3,000,000	750,000	0	750,000	750,000	0	0.0%
ZA0 - Repayment of Interest on Short Term Borrowing	4,500,000	4,390,000	0	4,390,000	5,000,000	610,000	13.9%
ZB0 - Debt Service - Issuance Costs	6,000,000	6,000,000	0	6,000,000	6,000,000	0	0.0%
ZH0 - Settlements and Judgments	21,477,000	21,477,000	0	21,477,000	21,992,448	515,448	2.4%
ZZ0 - John A. Wilson Building Fund	3,967,582	4,193,080	0	4,193,080	4,733,435	540,355	12.9%
Total, FINANCING AND OTHER	683,588,611	714,960,538	(11,270,000)	703,690,538	745,804,651	42,114,113	6.0%
Grand Total	\$5,618,320,679	\$5,911,967,726	(\$55,744,050)	\$5,856,223,676	\$6,045,788,121	\$189,564,445	3.2%



Government of the District of Columbia

General Assumptions - FY 2014 Current Services Funding Level (CSFL)

Local Funds Only and Excluding Enterprise Funds

General Assumptions

The following are the calculations for the general assumptions that were applied to nearly all District agencies in the FY 2014 CSFL:

- 1. Removal of One-Time items All FY 2013 one-time items were removed from the CSFL.
- 2. Personal Services Growth Factor No growth factor was applied to Personal Services (PS) costs for FY 2014.
- 3. Fringe Benefit Rate Adjustments (By Agency) FY 2014 fringe benefit rates were calculated using trend and comparative analysis.
- 4. Consumer Price Index (CPI) Growth Factor: 2.4 Percent Year-over-Year (YoY) increase to Nonpersonal Services (NPS) costs (CSGs 20, 40, 41 and 70) – The 2.4 percent inflation factor is based on the seasonally adjusted CPI for the Metropolitan DC region, provided by the Office of Revenue Analysis.

GENERAL ASSUMPTIONS	DESCRIPTION	APPLICABLE CSGs	AMOUNT
Removal of One-Time Funding	Deduction of all FY 2013 approved one-time costs.	Various	(55,744,050)
Fringe Benefit Rate Adjustment	Adjustment of 4.2% applied to all agencies with applicable Personal Services costs.	14	11,427,471
Consumer Price Index	Inflation Factor of 2.4% for the DC Metro Region applied to applicable Nonpersonal Services costs.	20,40,41, & 70	11,945,217
Grand Total			(\$32,371,362)

Specific Assumptions

The following are the calculations for the specific assumptions that were applied only to certain Comptroller Source Groups (CSGs) within a particular agency or within specific groups of agencies:

- 1. Recurring Budget Items Where applicable, recurring budget items were identified to adjust CSGs 13 (Additional Gross Pay) and 15 (Overtime Pay). Recurring budget items for all other Personal Services CSGs were not adjusted in the FY 2014 CSFL.
- 2. Vacancy Savings Adjustments (if applicable) –There were no vacancy savings adjustments made to the CSFL.
- 3. Fixed Cost Inflation Factor: YoY Increase to Fixed Costs (CSGs 30, 31, 32, 33, 34, and 35) The fixed costs for the FY 2014 CSFL were derived from cost estimates provided by the Department of General Services (DGS). The Office of Finance and Resource Management (OFRM) and the Office of the Chief Technology Officer (OCTO) will centrally manage these costs within their agency budgets.
- 4. Medicaid Growth Factor: Percent Increase in Medicaid The Medicaid growth factor for the cost of health care services in the District provided by the Department of Health Care Finance and the public provider agencies generally fluctuates based on the prevailing conditions of the economy and changes in the federal government's Medicaid policy. The rate of 5.1 percent was used to calculate baseline funding for Medicaid in the FY 2014 CSFL.
- 5. Student Funding Formula Inflation Factor The funding formula was increased by 2.0 percent to account for inflationary costs that are generally associated with educating students in the District of Columbia Public Schools and Public Charter Schools.
- **6. Debt Service Adjustments** Projected adjustments were provided by the Office of Finance and Treasury.
- 7. Operating Impact of Capital Projected adjustments for completed capital projects turned over to the agencies were provided by agencies.
- **8.** Other Adjustments These adjustments were unique to a particular agency and did not meet the criteria of the other adjustment scenarios.

SPECIFIC ASSUMPTIONS	AMOUNT
Recurring Budget Items	9,867,978
Fixed Cost Inflation Factor	96,833,253
Medicaid Growth Factor	34,599,547
Student Funding Formula Inflation Factor	23,629,329
Debt Service Adjustments	41,058,310
Operating Impact of Capital	11,294,514
Other Adjustments	(51,091,174)
Grand Total	\$166,191,757

FY 2014 Current Services Funding Level (CSFL) Major Cost Drivers (Changes from FY 2013 Recurring Local Budget) Attachment D

Mandatory CSFL Adjustments	\$M Change	% of Total Growth
Repayment of Loans and Interest (increased borrowing)	\$54.9	29.0%
Department of General Services (Fixed Costs)	\$38.9	20.5%
Department of Health Care Finance (Medicaid Growth 5.1%)	\$33.9	17.9%
DC Public Schools (2.0% CPI - UPSFF)	\$12.9	6.8%
DC Public Charter Schools (2.0% CPI - UPSFF)	\$10.7	5.6%
Subtotal - Mandatory CSFL Adjustments	\$151.2	79.8%

Other CSFL Adjustments	\$M Change	% of Total Growth
Recurring Budget Items	HUTCH KE	
Unemployment Compensation Fund (Align budget with		
actual costs - average three-year expense through FY 2011 is		
\$15.8 million)	\$8.3	4.4%
Operating Impact of Capital	能性。但是實際	
Office of the Chief Technology Officer (multiple projects)	\$4.2	2.2%
Department of Transportation (Street Car Project)	\$2.8	1.5%
District of Columbia Public Library (Northeast Library)	\$2.1	1.1%
University of the District of Columbia Subsidy Account		
(Renovation of University Facilities)	\$1.7	0.9%
Consumer Price Index (CPI)		
All affected agencies	\$11.9	6%
Personal Services Growth		
All affected agencies (fringe benefits)	\$11.4	6.0%
Other	WELL AND A PER	
Other Adjustments	-\$4.3	-2.2%
Subtotal - Other CSFL Adjustments	\$38.3	20%

\$189.6

Total - CSFL Adjustments