

GOVERNMENT OF THE DISTRICT OF COLUMBIA OFFICE OF THE CHIEF FINANCIAL OFFICER OFFICE OF REVENUE ANALYSIS

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Commuter bite out of income earned in DC is the smallest in 40 years

55% in FY 2012, the commuter net reduction in earnings had been above 63% from 1980 all the way to 2000

The Here is another sign of the economic revival of the District of Columbia over the past decade: the commuter drain on DC's income tax base appears to be weakening.

Incomes earned in the Washington metropolitan area are taxed by place of residence. This means that the incomes earned by commuters coming into DC add to the Maryland and Virginia tax bases. Conversely, amounts earned by DC residents working in the suburbs are taxed in DC. Because so many more commuters come into DC than go the other way, the net result of the "tax-the-resident" policy is a lower income tax base available to DC. Personal Income data compiled by the US Bureau of Economic Analysis (BEA) suggests this adverse net impact has been declining for the past dozen years, although the net impact of commuting still means more than half of the income earned in DC is earned by non-DC resident commuters.

The percentage reduction in DC earnings due to the net impact of commuting over the past 40 years is shown in the accompanying graph. (See page 17 for details on the calculation.) From 55% in FY 1972, the percentage rose to over 63% in 1980 and remained above that level (topping out at 64.6% in 1994) for the next two decades. It has since fallen fairly steadily, back to 55% in FY 2012.

What accounts for this recent reduction? The explanation (continued on p. 2)



This briefing document was prepared by Stephen Swaim, DC Office of Revenue Analysis.

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DC commuter income, continued from p.1

lies in some combination of (1) more DC residents working in DC, perhaps including in jobs formerly held by commuters; (2) more reverse commuting; and (3) more DC residents working in higher wage jobs. Gains in the number of employed DC residents, both inside and outside of DC, are to be expected given the increases in District population and employment that have occurred over this period. (DC population grew by 52,587–9.1%—from 2002 to 2012; wage and salary jobs located in DC by 73,250-11.1%.)

The data can also be looked at from the point of view of resident earnings in relation to income earned by all persons working in DC. (Resident earnings are the sum of amounts earned in DC by DC residents and amounts earned outside of DC by DC residents.) The data show:

- Income earned by DC residents compared to income earned in DC was 45% as much in FY 1972, and then fell to less than 37% as much for each year from FY 1980 to FY 2000 (with a low of 35.4% in 1994). The resident income then picked up, once again reaching the 1972 level of 45% in FY 2012.
- •Over the past 10 years, the increase in resident earnings was 53% as great as the increase in the amount earned in DC.
- •Over the past 10 years, earnings of DC residents grew 82.4%, outpacing the growth of amounts earned in DC (62.0%) and the commuter adjustment for residence (48.4%). The average annual compound rate of growth for the three measures were 6.2%, 4.9%, and 4.0%, respectively.

About the data. In estimating the earnings portion of DC Personal Income, BEA first estimates the amount of money earned by all persons working in DC. Earned income consists of wages and salaries, benefits, and proprietors' income. BEA then makes an adjustment, called the "resident adjustment", to take account of commuting. This adjustment involves two parts: subtracting the portion earned by commuters, and adding amounts earned outside of DC by DC residents. The resulting calculation is the net earnings of DC residents. The tables at the bottom of the page show the calculations involved for the years 1972, 1982, 1992, 2002, and 2012, and for each of the past 10 years. The tables also compare DC resident earnings and the commuter adjustment to the total amount earned in DC. It should be noted that the Personal Income earnings data should be viewed only as an approximation for the income tax base due to differences in definitions and the ranges of exemptions, credits, and rates that exist in the tax code. -Stephen Swaim, DC Office of Revenue Analysis

| | | Change (\$ million): | | | | | | | |
|---------------------------------------|-------|----------------------|--------|--------|--------|---------|---------|---------|---------|
| | | | | | | 1972 to | 1982 to | 1992 to | 2002 to |
| | 1972 | 1982 | 1992 | 2002 | 2012 | 1982 | 1992 | 2002 | 2012 |
| Eamings in DC | 7,439 | 17,250 | 32,004 | 48,196 | 78,075 | 9,811 | 14,754 | 16,192 | 29,879 |
| Adjustment for residence (deduct) | 4,094 | 11,118 | 20,555 | 28,972 | 43,002 | 7,024 | 9,437 | 8,418 | 14,030 |
| Net earnings of DC residents | 3,345 | 6,133 | 11,450 | 19,224 | 35,073 | 2,788 | 5,317 | 7,774 | 15,849 |
| Percent comparison to earnings in DC: | | | | | | | | | |
| Net earnings of DC residents | 45.0 | 35.6 | 35.8 | 39.9 | 44.9 | 28.4 | 36.0 | 48.0 | 53.0 |
| Adjustment for residence | 55.0 | 64.5 | 64.2 | 60.1 | 55.1 | 71.6 | 64.0 | 52.0 | 47.0 |

Note: Earnings include wages and salaries, benefits, and proprietors' income and exclude personal contributions for social insurance. Source: US Bureau of Economic Analysis

| | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
|---------------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Eamings in DC | 48,196 | 50,334 | 54,271 | 57,968 | 61,137 | 64,483 | 67,990 | 69,441 | 72,564 | 76,258 | 78,075 |
| Adjustment for residence (deduct) | 28,972 | 30,388 | 32,556 | 34,405 | 35,824 | 37,300 | 38,590 | 39,322 | 40,783 | 42,392 | 43,002 |
| Net earnings of DC residents | 19,224 | 19,946 | 21,715 | 23,563 | 25,312 | 27,183 | 29,400 | 30,119 | 31,781 | 33,866 | 35,073 |
| Percent comparison to earnings in DC: | | | | | | | | | | | |
| Net earnings of DC residents | 39.9 | 39.6 | 40.0 | 40.6 | 41.4 | 42.2 | 43.2 | 43.4 | 43.8 | 44.4 | 44.9 |
| Adjustment by residence | 60.1 | 60.4 | 60.0 | 59.4 | 58.6 | 57.8 | 56.8 | 56.6 | 56.2 | 55.6 | 55.1 |
| Index number: 2002 = 100 | | | | | | | | | | | |
| Earnings in DC | 100.0 | 104.4 | 112.6 | 120.3 | 126.9 | 133.8 | 141.1 | 144.1 | 150.6 | 158.2 | 162.0 |
| Net earnings of DC residents | 100.0 | 103.8 | 113.0 | 122.6 | 131.7 | 141.4 | 152.9 | 156.7 | 165.3 | 176.2 | 182.4 |
| Adjustment for residence | 100.0 | 104.9 | 112.4 | 118.8 | 123.7 | 128.7 | 133.2 | 135.7 | 140.8 | 146.3 | 148.4 |